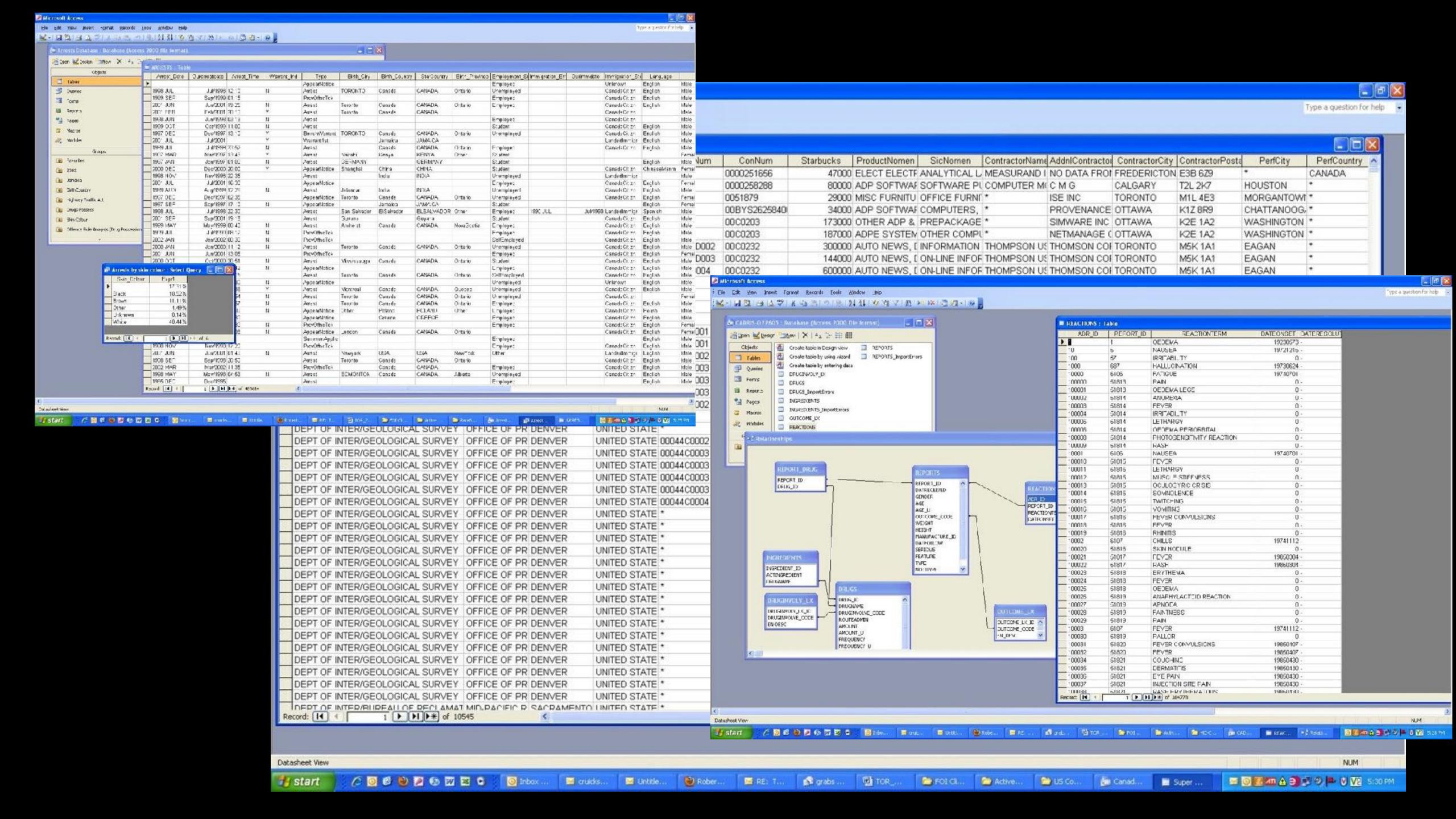
You want the truth?

Data success stories

 \rangle TORONTO STAR \langle



- Open data and journalism
- What is not open
- How FOIs for raw data differ from other requests
- FOI requests for raw data are an imperfect tool, but ...



Data success stories

- Municipal request for crime hot spots
- Cost: \$25
- Length: 5 months
- Why? Heard about it through a police source, kept secret out of fear of stigmatizing areas

URBAN DEVELOPMENT

AN INNER-CITY



Gavin Morris, 35, works in the financial sector and recently moved to the Glasshouse Lofts, at Queen and Jarvis.

renaissance?

Dundas and Sherbourne has long been riddled with crime and poverty, but it appears poised for a surprising rebirth

ROBYN DOOLITTLE

with the top down in her burgundy convertible, real estate agent Kristyn Wong-Tam was enjoying a sunny summer day as she cruised east along Queen St. towards an office supply store.

When the light turned red at Sherbourne St., Wong-Tam was daydreaming about legal folders and labels.

Suddenly, someone was screaming. A young woman with leathery

skin and matted blond hair sprinted into traffic, then hurled her petite frame into Wong-Tam's passen-

"Drive! Drive!" the woman

shrieked, diving into Wong-Tam's lap. "They're going to kill me!"

"But it's a red light. There's a car in front of me," Wong-Tam stam-

Less than

one square kilometre,

Changing neighbourhood

The community clustered around Dundas and Sherbourne Sts. is a highcrime area filled with rooming houses and shelters. But condos are springing up and bringing change.

CONDOMINIUMS

- Radio City: 462 units
- Glasshouse Lofts: 88 units Regent Park revitalization: this massive undertaking includes townhomes, rental units, and houses as well as a highrise condo.
- Modern: to be completed fall 2011
- Oxygen: to be completed 2013.
- Pace: to be completed 2015,





SHELTERS

Seaton House:

Salvation Army

260 beds

Dixon Hall

55 beds 10. Shelter: 27 beds

11. Shelter: 90 beds

580 beds (after

proposed expansion)

Schoolhouse Shelter:

Maxwell Meighen:



Within seconds, two men appeared on opposite sides of the reluctantly during an interview as crime lists. Mercedes, madly swinging their fists toward the woman. Wong-Tam was receiving the majority of the

The light changed. She hit the gas. In pain and trembling with fright, Wong-Tam pulled over a block later to call the police. The woman ran

Two years later, Wong-Tam is the assaulted. neighbourhood's city councillor. She has never publicly spoken RENAISSANCE continued on GT4

about the attack, but mentions it proof of her personal commitment to turn the area around.

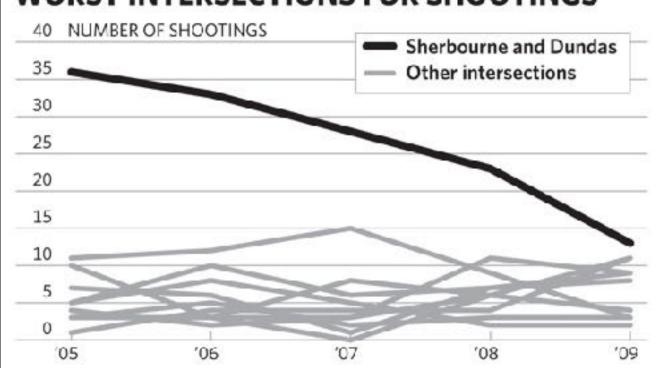
It won't be easy.

Year after year, the east side of downtown tops every major police crime list in Toronto. Simply put, this is the part of the city where, statistically, you are most likely to be shot, stabbed, robbed or sexually

Hottest of the hot spots

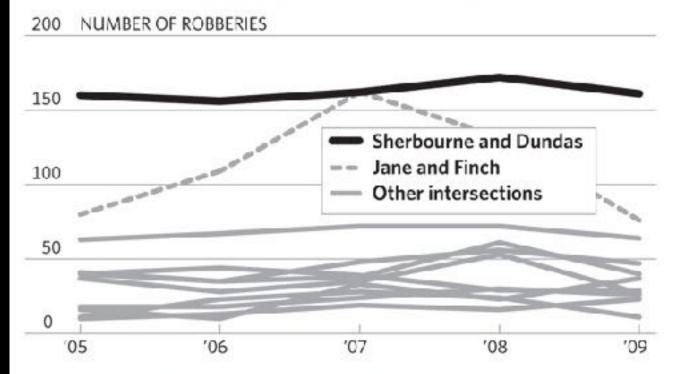
The Toronto Police Service constantly monitors crime rates across the city. Areas with high concentrations of crime are called "hot spots." This chart shows how much police activity centres on Sherbourne and Dundas. The following data was obtained by the Star through a freedom of information request.

WORST INTERSECTIONS FOR SHOOTINGS



Ran	nk	'09 total	'05-'09 total
1.	Sherbourne and Dundas	13	133
2.	Jane and Finch	3	50
3.	Finch and Albion	11	38
4.	Jane and Wilson	8	36
5.	Rogers and Keele	9	30
6.	Weston and Lawrence	9	29
7.	Dufferin and Eglinton	11	24
8.	Neilson and Sheppard	2	22
9.	Eglinton and Midland	4	19
10	. Markham and Eglinton	4	16
10	. Queen and Dufferin	3	16

WORST INTERSECTIONS FOR ROBBERIES



Rar	nk	'09 total	'05-'09 total
1.	Sherbourne and Dundas	161	811
2.	Jane and Finch	76	559
3.	Finch and Albion	64	338
4.	Eglinton and Midland	47	227
5.	Queen and Dufferin	40	214
6.	Weston and Lawrence	29	181
7.	Rogers and Keele	27	180
8.	Neilson and Sheppard	37	119
9.	Dufferin and Eglinton	26	116
10.	Jane and Wilson	11	97
11	Markham and Eglinton	23	81
	Transfer of the state of the st	0.500000	550,000

WORST INTERSECTIONS FOR VIOLENT CALLS FO 3,500 NUMBER OF VIOLENT CALLS FOR SERVICE

2,500				
2,000			Sherbourne and D	- Compositions
1,500		-	Other intersection	is
1,000				
500				_
0		-		
05	'06	'07	'08	109

R	SERVICE**	'09 total	'05-'09 total
1.	Sherbourne and Dundas	2,908	15,431
2.	Jane and Finch	1,090	5,817
3.	Eglinton and Midland	640	3,351
4.	Finch and Albion	612	3,254
5.	Queen and Dufferin	564	3,239
6.	Weston and Lawrence	619	3,008
7.	Rogers and Keele	487	2,586
8.	Dufferin and Eglinton	529	2,513
9.	Markham and Eglinton	318	1,628
10	Jane and Wilson	227	1,277
11	Neilson and Sheppard	160	779

- 10 municipal FOIs, one still under appeal
- Cost: \$125 (10x\$5, plus 3
 \$25 appeals)
- Length: 6 weeks on avg.
- Why: Beat reporter's experience and a reporter's observations, anecdotal evidence. Data shows they were right.

STAR EXCLUSIVE

Rich schools get richer as private cash floods system

First school-by-school look at fundraising in GTA raises alarm about inequality in our classrooms

PATTY WINSA AND KRISTIN RUSHOWY

STAFF REPORTERS

Two public and two Catholic high schools in Greater Toronto are bringing in more than a million dollars a year through student fees,

THE GREAT DIVIDE

FUNDRAISING IN SCHOOLS

FIRST IN A TWO-DAY SERIES

private revenue and fundraising cafeteria and vending machine

- Municipal request
- Cost: \$3K, negotiated down to \$350
- Length: 6 months
- Why: Food poisoning that left Rob "praying to die."
- Result: Canada's first public restaurant safety system

SIGNS OF SUCCESS

DineSafe cuts rate of sickness

Food-related illness cases have plunged 30% since Star exposed violations in city's eateries

ROBERT CRIBB

STAFF REPORTER

Cases of food-borne illness began to fall almost immediately after Toronto began making restaurant inspection results public in 2001.

Now, eight years after the city launched the DineSafe program that publishes inspection results online and in restaurant windows, cases of individual food-borne illnesses in Toronto have dropped 30 per cent, says a Toronto Public Health report.

It is the clearest evidence yet of the public health benefits of transparency, says John Filion, chair of the city's board of health.

"This is the first time I've seen that food-borne illness took a dramatic plunge after we introduced Dine-Safe. That shows the public not only

MANY CASES **BUT FEW OFFICIALLY** RECORDED

people suffers food-borne illness, but fewer than 1 per cent of cases are officially recorded.

431,073 estimated cases of food-related illness occur annually in Toronto.

people with symptoms of gastrointestinal illness seek

Provincial request

• Cost: \$150

• Time: 3 months

Why? Following up on previous stories

Sickening numbers

ONE IN SIX Torontonians falls ill every year because of tainted food. That's **437,000** people, according to first-of-its-kind research obtained by the *Star*. And up to **40 PER CENT** of cases are caused by bacteria transferred by food handlers who work sick because they need money.



AARON HARRIS/TORONTO STAR

Patrons dine on a patio yesterday. A Toronto Public Health report says one in six Torontonians falls ill every year from food laced with bacteria.

ROBERT CRIBB

TAFF REPORTE

One in six Torontonians — 437,000 each year — is sickened by food laced with bacteria, such as salmonella and listeria, according to a groundbreaking study of foodborne illness in the city. The results, triggered by weaknesses in the country's food safety system, represent about \$500 million a year in health-care costs and lost productivity, says a report from Toronto Public Health obtained by the *Star*.

"This is a really important piece of work," said John Filion, chair of the city's board of health. "Everyone

A RAY OF LIGHT ON FOOD SAFETY

There are some promising signs amid the bad news on food safety.

Cases of individual food-borne illnesses in Toronto have declined 30 per cent after the city launched the DineSafe program in 2001.

That initiative was introduced after the Star's "Dirty Dining" investigation, which found hundreds of restaurants had serious violations — from cockroach infestations to filthy preparation areas. Stories on DineSafe, tips on staying healthy, personal kitchen nightmares and more starting on GT1.



Headlines from the Star's 'Dirty Dining' series in 2000.

lic Health Agency of Canada, McKeown said.

"We looked at existing research about the sources of under-reporting, how many get sick but don't go to the doctors, how many don't result in a lab test being done, how many don't find the bug the patient has, and you can go back and calculate, estimating how many cases we're losing at each step."

Among its recommendations, the report calls for the province to consider compensating food handlers who are too sick to come to work due to "gastrointestinal illness."

Between 20 per cent and 40 per

- Requests at three levels of government
- Cost: ~\$2,000
- Length: 2 years
- Why: Daddy reporter discovers there's no inspection system for daycares

STAR INVESTIGATION

Dirty little secrets: Abuse in daycares

You're not supposed to know it, but children in licensed centres endure filthy conditions, bad food and physical and emotional harm

ROBERT CRIBB AND DALE BRAZAO STAFF REPORTERS

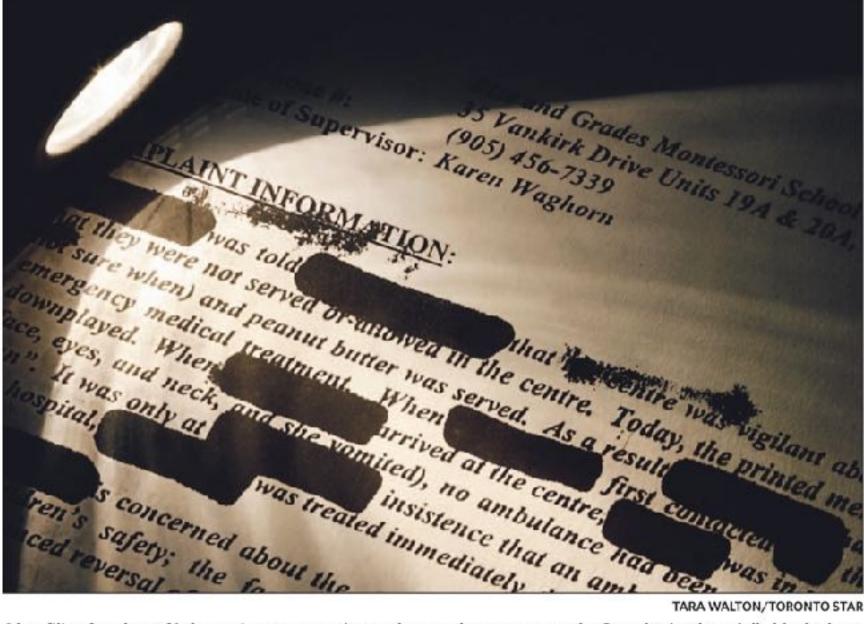
Children in provincially licensed daycares have been hit, kicked, allowed to play in filthy conditions and fed allergy-triggering food that nearly claimed their lives.

A Star investigation based on thousands of never-before-released daycare incidents and inspection reports has uncovered myriad serious problems including children wandering off unattended, being forcibly confined in closets and storage rooms as punishment, and served meals prepared in mice-infested kitchens.

But even in the most egregious cases, the provincial Ministry of Children and Youth Services is often slow to act.

months or even years on provision- being of kids." al licences, while children are exposed to substandard conditions, internal government documents show.

unacceptable and we take it seri- problems.



After filing freedom of information requests that took more than two years, the Star obtained partially blacked out records, including this document, that detail many disturbing incidents at daycare centres.

Daycares with a pattern of prob-surance that we will do that. It isn't more than two years.

The records are typically kept secret. Parents who trust their children with a licensed daycare have no way of finding out if their day-"The conditions you highlight are care is exemplary or riddled with

lems are allowed to operate for consistent with the health and well- They revealed serious problems at several hundred of the 4,400 licensed daycares in the province.

> The highest rate of reported problems was in Toronto, but that may be because the city's daycares are more tightly regulated than others in the province.

FAILING CARE

There were 5,814 serious occurrences reported by licensed daycares across Ontario in 2005-2006, including nearly 3,000 injuries, 674 missing children reports and 675

Federal request for raw electronic data

Cost: \$0

Length: 5 years

- Why: Folo to a Hamilton airport story, paper reports
- Results: Daily release of data

Near misses. Navigation errors. Engine fires. The skies are not as safe as you think. Experts warn major changes must be made to prevent disaster



A jet leaves a trail of smoke as it soars through the sky above Toronto — while new aviation data leave a trail of controversy, revealing a slew of near misses and risky takeoffs and landings.

COLLISION COURSE







THE REPORTERS: The Star's Robert Cribb, left, Tamsin McMahon of The Record, and Fred Vallance-Jones of the Hamilton Spectator.

The Toronto Star, Hamilton Spectator and The Record of Waterloo Region teamed up

been put at risk over the last five mid-flight, have risen steadily from sult of six accidents in the air taxi years when airplanes they were 2000 to 2004. travelling in came dangerously > Smaller aircraft, including That's double the number of fatal close together in Canadian skies, planes gliders and helicopters, are accidents in 2004 and the most according to never-before-re- also involved in "near misses," both since 1998. In all, the accident rate leased federal aviation data.

Between 2001 and mid-2005, dents in which planes got too close space above major airports. to each other, according to Transthey come within seconds of crash

altitudes without permission or up 48 per cent between 2004 and making unsafe takeoffs and land- 2005, from 27 to 40. It was the larg-

➤ Mechanical malfunctions, from 2001 and resulted in 61 deaths.

with other small planes and com- for Canadian aircraft - planes, hemercial airplanes heading in and licopters and gliders - increased 3 there were more than 300 inci-out of increasingly crowded air-percent between 2004 and 2005.

rear as a commercial airline nilet memed

industry, which uses small planes.

Cost cutting, human fatigue and "There will be a serious accident. poor morale are key factors that port Canada data - about one in- It's just a matter of time," warms threaten safety in the skies, accordcident every two days. Sometimes, veteran aviator Ken Green, who re- ing to dozens of pilots, air traffic tired in March after a 33 year ca controllers and mechanics inter-

Crime & punishment ~ 2008

SATURDAY STAR

thestar.com

 Federal and provincial, CPIC and inmates

• Cost: \$100

Length: 5 years

 Why: Tory approach to crime and punishment

SPECIAL REPORT

Why getting tough on crime is toughest on the taxpayer

Under new gun and drug legislation, more people will go to prison to serve longer sentences. Most Canadians think this is a good idea. But an in-depth look at Canada's criminals and prison system suggests the opposite: that it's a recipe for higher costs and, perversely, no less crime

SANDRO CONTENTA, JIM RANKIN, BETSY POWELL AND PATTY WINSA STAFFREPORTERS

Canadians firmly support federal measures that will put more offenders behind bars for longer, according to a poll conducted for the Star.

That's good news for the federal Tory government but bad news, experts say, for the criminal justice system and for taxpayers themselves.

The country's annual bill for policing, courts and incarceration — about \$13 billion — is about to jump. And rather than make neighbourhoods safer, the opposite is likely: troubled communities figure to get worse.

Propelling Canadians down this road — one proven to be monstrously expensive and inept at reducing crime in the United States — are seriously flawed perceptions of crime and punishment. Those misperceptions were revealed in the recent poll done for the *Star* and an analysis of three sets of data: one detailing the criminal histories of 2.9 million people and the other two showing what neigh-



LUCAS OLENIUK/TORONTO STAR FILE PHOTO

igh- A prisoner looks out into the sun from his cell at the federal Stony Mountain Institution near Winnipeg.

THE SERIES

TODAY IN IDEAS:

Jailing people is expensive. What are the GTA's costliest neighbourhoods for incarceration? Find the answers on a unique map created with sentencing data. And read how one high-cost neighbourhood is struggling with the incarceration cycle. **ID1**

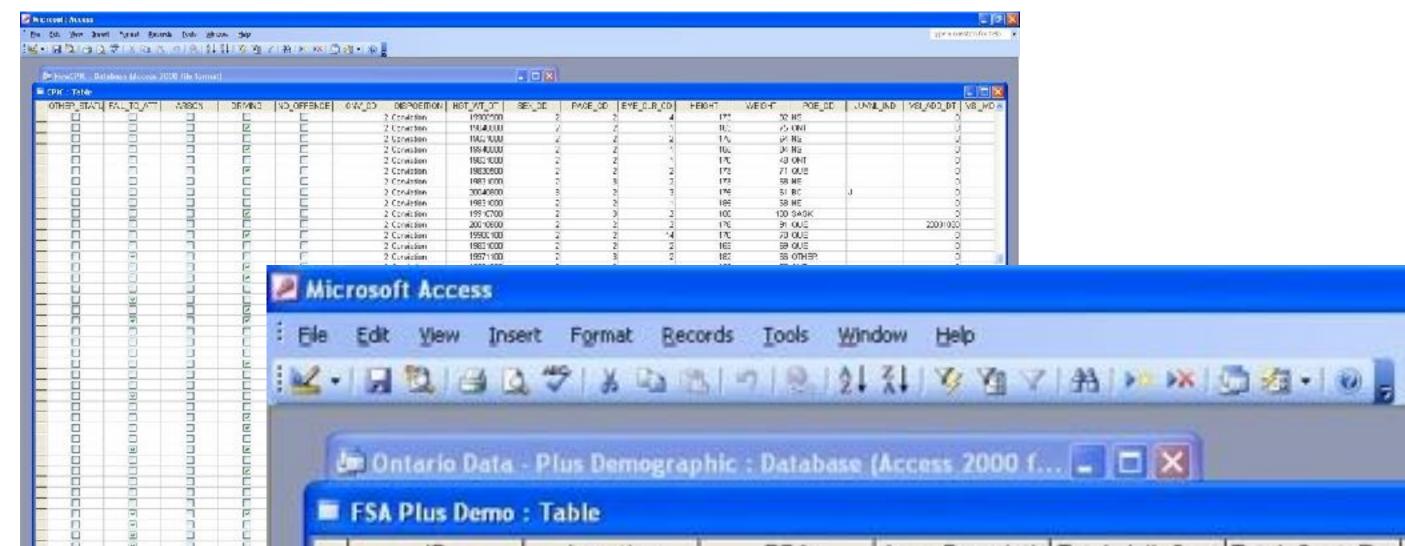
TOMORROW: Why natives suffer the most; punitive politics MONDAY: Misperceptions about criminals; racial differences TUESDAY: How criminal records can trip up the not guilty WEDNESDAY: Lessons from the United States — longer sentences don't work THURSDAY: Tracking the damage of the incarceration cycle FRIDAY: Straining an already burdened prison system SATURDAY: What can be done

HOW WE DID IT

The foundation for this series is data never before seen by

"If you wish to proceed with the processing of your request, forward a deposit of \$1,599,840.00 by cheque or money order payable to the Receiver General of Canada," read the letter from the RCMP's access to information co-ordinator.

And, "should you wish to continue your request, please note that there are no guarantees that any part of the information will be released."



	ID	Location	FSA	Area_Descriptio	Total_Jail_Cost	Total_Cost_Ran	Number_of_Inm	Inmates_per_10	Total_Days_Ser	Population	%_Under_18	%_Age_65+	%_Ne
		Ontario	KOA	ALMONTE	\$65,268.64	248	5	0.52903335026	611	94512	0.2806	0.0925	5
		1 Ontario	K0B	VANKLEEK HIL	\$6,409.36	396	1	0.46704964738	60	21411	0.2552	0.138	3
		2 Ontario	KDC	ALEXANDRIA	\$214,286.24	69	11	2.13170032169	2006	51602	0.2584	0.1512	2
		3 Ontario	K0E	PRESCOTT	\$313,204.01	29	10	2.48077400149	2932	40310	0.2506	0.1421	1
		4 Ontario	KDG	KEMPTVILLE	\$196,767.32	78	5	1.43476139918	1842	34849	0.252	0.1383	3
		5 Ontario	KOH	BATH	\$208,838.28	73	10	2.34494079025	1955	42645	0.243	0.1455	5
		6 Ontario	KIDJ	DEEP RIVER	\$22,325.93	343	3	0.83719372663	209	35834	0.2359	0.181	
		7 Ontario	K0K	PICTON	\$520,012.66	4	24	2.18461846549	4868	109859	0.2501	0.1565	5
		8 Ontario	KOL	LAKEFIELD	\$183,628.14	88	9	1.14291519569	1719	78746	20,000 (4,000)	0.1821	rife to
		9 Ontario	KOM	BOBCAYGEON	\$355,826.25	21	12	2.19126052262	3331	54763	0.2235	0.213	4
	9	10 Ontario	K1A	OTTAWA - Can	\$0.00	413			1	V. 1 . 4 . 4 . 4 . 4 . 4 . 4 . 4 . 4 . 4			
	- 8	11 Ontario	K1B	GLOUCESTER	\$0.00	413				18580	0.2673	0.0781	
		12 Ontario	K1C	ORLEANS	\$11,857.31	376	2	0.47310403558	111	42274	0.2835	0.0553	3
		13 Ontario	K1E	ORLEANS	\$16,023.40	361	2	1.18084666706	150	16937	0.285	0.0455	
		14 Ontario	K1G	OTTAWA	\$104,579.37	170	4	1.08796170375	979	36766	0.2417	0.1501	-
	9	15 Ontario	K1H	OTTAWA	\$6,729.83	395	1	0.60510710396	63	16526	0.1892	0.2313	3
		16 Ontario	K1J	GLOUCESTER	\$69,862.01	238	4	1.47156206313		27182		0.1134	-
		17 Ontario	K1K	OTTAWA	\$223,793.45	61	7.00	3.01823010986	50000	33132		0.1422	+
		18 Ontario	K1L	VANIER	\$66,336.87	246	3	1.56209320489		19205		0.1435	-
		19 Ontario	K1M	OTTAWA	\$51,915.81	275	1	1.36462882096		7328		0.1608	-
		20 Ontario	K1N	OTTAWA	\$216,209.04	67	6	2.09197726718	2357350	28681	0.1087	0.1191	4
		21 Ontario	K1P	OTTAWA	\$0.00	413				1231	0.0723	0.0804	_
		22 Ontario	K1R	OTTAWA	\$293,121.35	33	14	6.95513935118	2744	20129		0.1132	_
		23 Ontario	K1S	OTTAWA	\$149,551.71	117		1.66583374979	100000	30015		0.0943	4
		24 Ontario	K1T	GLOUCESTER	\$30,444.46	325	9.0	1.51108760530		26471	0.3033	0.0533	4
		25 Ontario	K1V	OTTAWA	\$84,069.43	206		0.77492347631	110000	51618		0.1046	
+		20 0	Lotter	ODIENNO	40.00	440	10.34		101	5040	0.2010	0.1010	



Maps based on prisoner addresses reveal where taxpayers spend the most on incarceration

STORIES BY SANDRO CONTENTA, BETSY POWELL, JIM RANKIN AND PATTY WINSA ANALYSIS BY ANDREW BAILEY, MAPPING BY HIDY NG

POSTAL AREA M1E

Unstable funding and poor services leave kids easy prey to gangs

CRIME & PUNISHMENT

MAPPING PRISON COSTS

FIRST OF AN EIGHT-PART SERIES

A DIFFERENT PATH

Why throwing people into jail is 'a lazy response to poverty'

Imagine pockets of cities where so many residents are in jail and prison, and for so long, that by the time they are released their incarceration will have cost more than \$15 million. Imagine these people being released and returning home to the same place and conditions where the trouble began and, within two years, four

A real-estate guide to incarceration

A unique map shows where in the GTA our prison inmates come from and just how much they cost taxpayers.

In the U.S., states like Texas have used similar data to transform a penal system once thought backward. Could we do the same here?

Texas is looking for juil guards and offering \$1,500 recruiting boruses for those willing to move to understaffed prisons. The need is not surprising in a state with the highest incarceration rate, in a country with such fervour for imprisonment that one in 100 adult males sits in jail.

But here's the news: Soaring prison costs - and neighbourhood maps that show where inmates come from and return to, and the underlying social conditions in those areas - have caused policy makers, Republican and Democrats alike, to rethink their prison love affair. "It's such a socio-economic concern. Inmates come from poor neighbourhoods, and they go back to neighbourhoods, and it just happens that they have some of the worst schools, worst health-care delivery system," says Texas Sen. John Whitmire, a Democrat who chains the Senate Criminal Justice Committee

"How do you fix that? It's a generational deal, almost," he says. "But, that don't mean you don't try:"

Instead of building prisons, Texas is investing in programs to keep people out of

Similar thinking is occurring in Wisconsin, where the prison population is projected to go up by one-quarter within the next decade, and in seven more states with out-of-control prison bills, including Michigan, Kansas and Nevada.

They have all turned to the Council of State Governments' Justice Center, a national non-profit organization that helps ation data. The aim is to find ways to increase safety, reduce jail bills and spend the savings on support and treatment

In Canada, little has been done to anathey return upon release - and more importantly, what they return to.

1t's almost impossible to get police or any of that kind of data

LI OF T MAPPING EXPERT.

Today; using provincial immate data ob- tive and deterrent value diminishes. tained in a Freedom of Information re- Another side effect: jails are prime placquest, the Stor does just that. The data os for gung recruitment, says University show blocks within the Greater Toronto of Toronto criminologist Scot Wortley, Area where taxpayers are paying tens of who worked on the 2006 Roots of Youth millions of dollars to incarcerate inmates. Violence report, commissioned by when federal prisoners are included.

One-tenth of the City of Toronto's pop- City of Toronto analysts ulation lives in the 10 most expensive jail are already using jail data cost postal areas. Together, however, previously obtained by those pockets account for nearly one- the Star in assessments of third of the city's provincial jail bill.

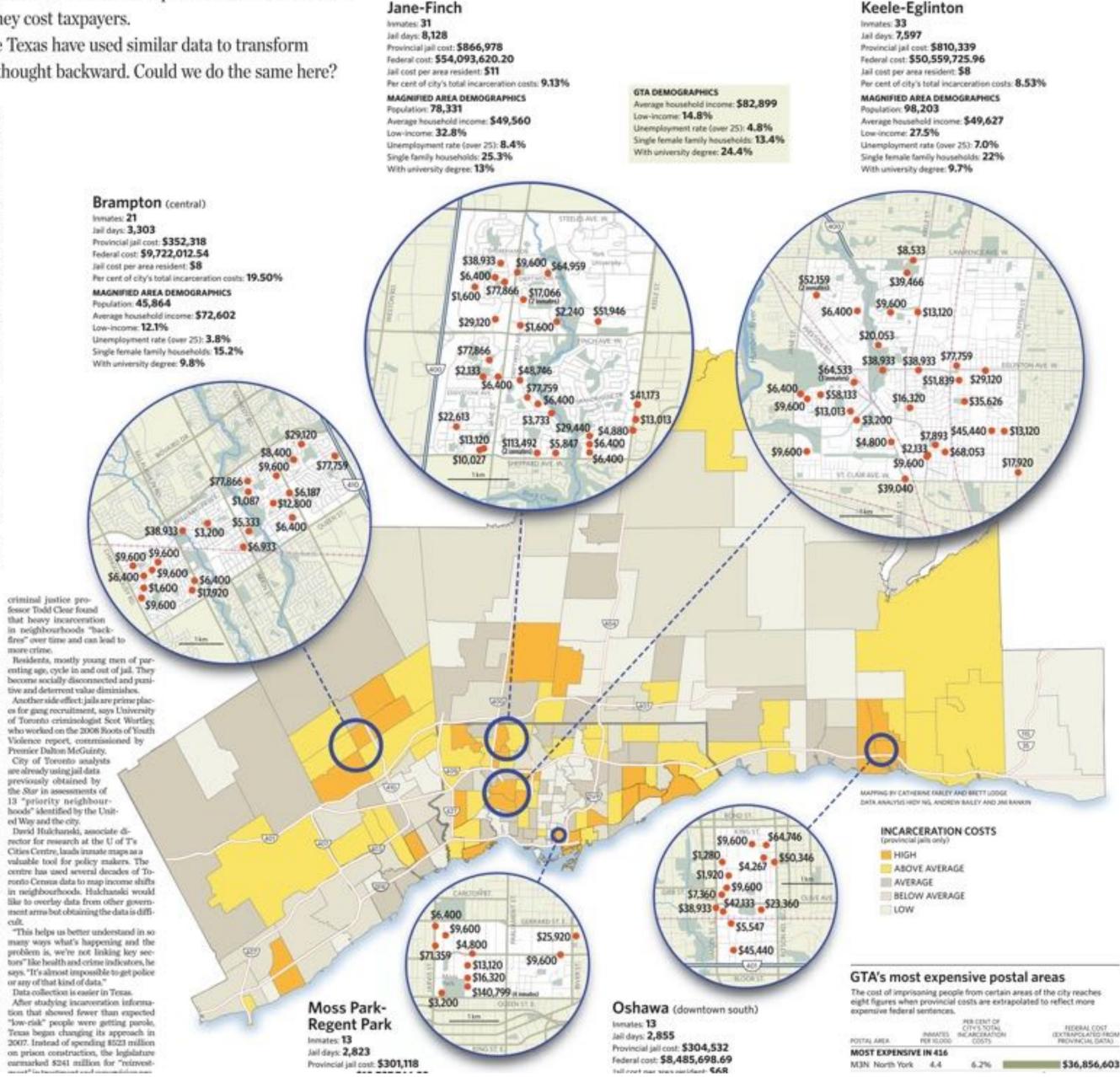
Most of these high-jail-cost areas have hoods' identified by the Unitbelow-average levels of income, high un- ed Way and the city. employment, more single female families David Mulchanski, associate diand fewer people with university degrees. rector for research at the U of T's

Canada spends \$13 billion a year on po- Cities Centre, lauds instate maps as a licing, courts and corrections. Overall, valuable tool for policy makers. The crime costs Canadians an estimated \$70 centre has used several decades of To billion a year. Only about two per cent of conto Census data to map income shifts the \$1.8 billion federal corrections budget in neighbourhoods. Hulchanski would is for rehabilitative programs.

With the recent introduction of more mentarms but obtaining the data is diffi-"tough on crime" legislation - pitched by cult. the Conservatives and supported by the "This helps us better understand in so Liberals - Canada will need more prison many ways what's happening and the

Some of those beds figure to be filled by tors" like health and crime indicators, he people from the Jane-Finch area, one of says, "It's almost impossible to get police the pockets of the city (see the magnified or any of that kind of data." circles on the accompanying map) that is Data collection is easier in Texas. costing taquayers millions, according to After studying incarcenation informathe Star's data analysis.

There were 31 provincial inmates from "low-risk" people were getting purole, the area serving sentences at the time of Texas began changing its approach in the Star's 2008 data snapshot. The jail tab 2007. Instead of spending \$523 million will be nearly a million dollars by the time on prison construction, the legislature they are released. Factor in a projection carmarked \$241 million for "reinvest-



full cost our year partition! SAR



TOMORROW

Meet Suzette Wilmsmeyer, restaurant and tattoo parlour owner and sometime comedian. She left Los Angeles to get away from gun crime, only to find her self in the middle of an apparent drug war at Keele and Eglinton Read the Sunday Stor for the inside story about the fight to cut crime in the area and find out why Wilmsmeyer is a key figure.



Interactive maps online

Go online for a host of related content

- · A detailed, interactive map of where Toronto criminals were living before they went to jail Searchable provincial jail costs by
- postal area · Map of jail costs by postal area
- · You be the Judge interactive.
- · Interactive timelines . The Crime and Punishment se ries, which includes video docu-
- mentaries. Go to thestar.com/specialsec



thestar.com

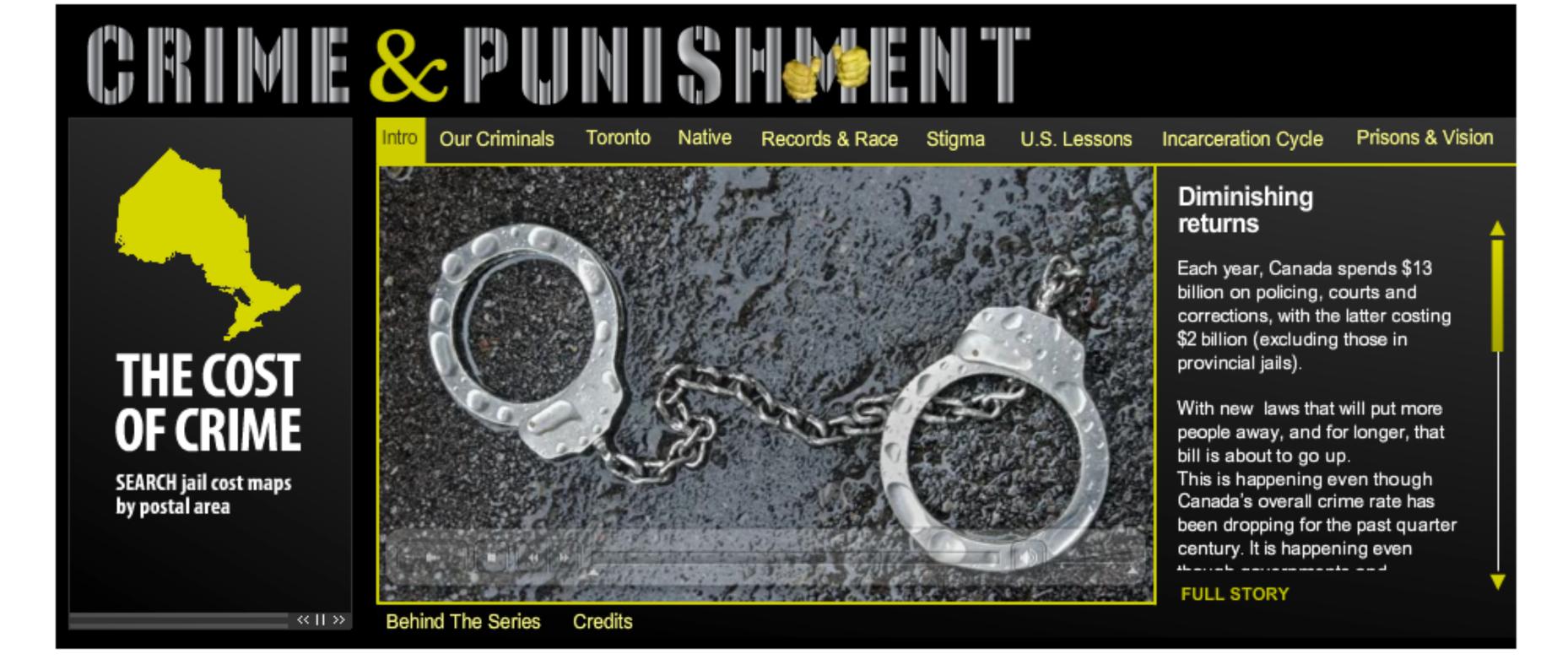
HOW WE DID IT

The inmate data used to create the map come from a one-day snapshot, taken in 2008, of offenders who were serving sen tences of less than two years in: Ontario jails. It was obtained in a Freedom of Information request from the Ministry of Community Safety and Correctional Services, and details sentence lengths and postal code information for 2,212 inmates.

This does not include remands. - inmates being held while awaiting trial. For a number of reasons, including lack of address information and people with no address, postal codes were present for 57 per cent of these sentenced inmates. Those without were excluded in the Stor analysis.

Area jail cost amounts are based on last available estimate of what it costs to incarcerate an inmate in Ontario (male and fe-

M3N North York 4.4



Must Reads

Learning to cope in the city's new crime 'hot spot'

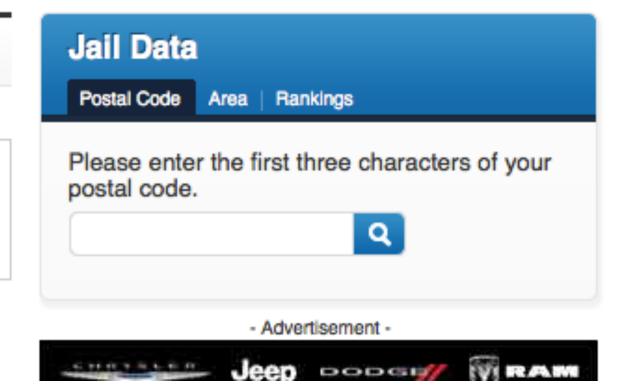
Restaurant owner Suzette
Wilmsmeyer moved from L.A.
to Toronto to escape crime. But
she moved into the city's new
hot spot for violence, the Keele
and Eglinton neighbourhood.



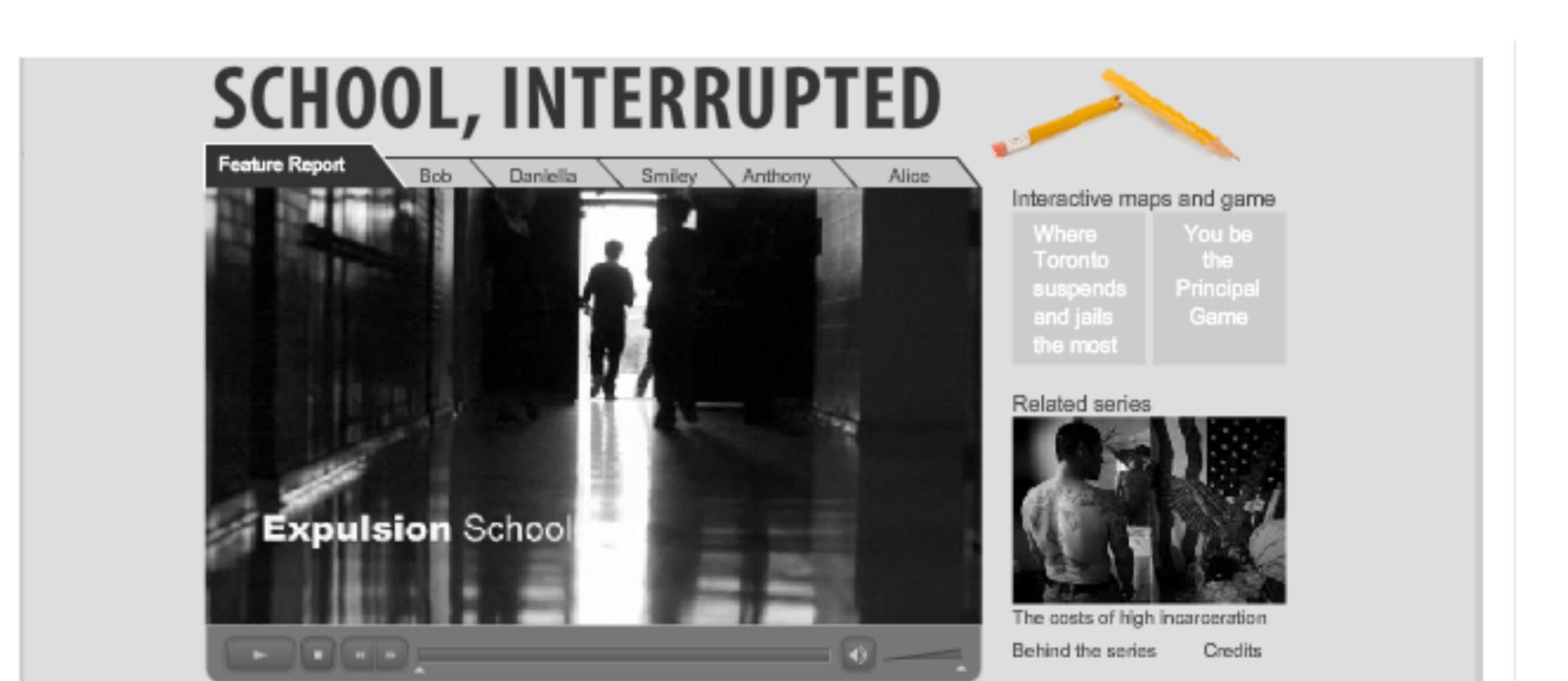
A real-estate guide to incarceration

Texas is looking for jail guards and offering \$1,500 recruiting bonuses for those willing to move to understaffed prisons. The need is not surprising in a

state with the highest incarceration rate, in...



Crime & Punishment



Must Reads

Forging a school-to-prison pipeline?

Thousands of students are kicked out of Ontario schools each year, with educators quietly making sure some don't return.



Are schools too quick to suspend?

The road to being thrown out of school is paved by missed opportunities for early intervention, a limited curriculum and poor teacher training.



Documents, videos, links

- More videos: Expulsion School
- Related documents and links
- Search schools
- Related map: High school dropouts
- Related series: Crime & Punishment

School, interrupted

Race & crime ~ 2002

AN INVESTIGATION INTO RACE AND CRIME

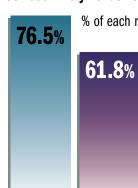


SUING POLICE: Jason Burke, falsely accused of dealing drugs during Caribana two years ago, says he was a victim of racial profiling.

Singled out Star analysis of police crime data shows justice is different for blacks and whites

Telling numbers

Police records show that a black person in Toronto arrested on a single drug possession charge was less likely to be released at the scene...



... and twice as likely to be held for a bail hearing, compared to a white person on the same charge.

% of each racial group

police stations more often than whites facing the same charge. whites.

crime data shows.

of black motorists are ticketed for through a freedom of information ficers

lice are treated more harshly than

whites, a Toronto Star analysis of

Blacks arrested by Toronto po-■ Managing Editor's notebook, A2

leaders and criminologists, sug-

Black people, charged with sim- gests police use racial profiling in Star has no such restriction. The ple drug possession, are taken to deciding whom to pull over. The evidence is contained in a what blacks have long suspected massive police database recording — race matters in Canadian soci-Once at the station, accused more than 480,000 incidents in ety especially when dealing with blacks are held overnight, for a which an individual was arrested, police. bail hearing, at twice the rate of or ticketed, for an offence dating back to 1996. It included almost the findings, saying the colour of a

Police are forbidden, by their governing board, from analyzing this data in terms of race, but The findings provide hard evidence of

Chief Julian Fantino disputed The Toronto crime data also 800,000 criminal and other charg-person's skin has nothing to do shows a disproportionate number es. The Star obtained that data with how they're treated by his of-

Chrétien expected to keep cabinet minister

Ethics report has 'wiggle room' to save MacAulay

> By Tim Harper AND LES WHITTINGTON OTTAWA BUREAU

OTTAWA — Jean Chrétien receives a report from his ethics counsellor today that is expected to give him enough "wiggle room" to keep his solicitor-general, Lawrence MacAulay, in the federal cabinet.

Ethics counsellor Howard Wilson completed his report and delivered it to the Prime Minister's Office last night, where it was received by Chrétien's chief of staff, Percy Downe.

It was then to be relayed to Chrétien by secure fax to Beirut, where the Prime Minister is attending a summit of French-speaking nations. It was 1:30 a.m. in Beirut when the fax arrived so Chrétien would likely be reading it this morning.

Senior sources said last night that unless there is a surprise in Wilson's report, the Prince Edward Island minister will remain, Chrétien will return to Ottawa and weather the inevitable storm of opposition and media protest and forge ahead with an ethics package by midweek.

Wilson has been investigating whether MacAulay broke ethics guidelines for cabinet ministers in the awarding of a contract and extension worth \$100,000 to Everett Roche, a Charlottetown political friend of the solicitor-general's.

Chrétien will not fire MacAulay unless he is given incontrovertible evidence of wrongdoing for two key reasons, sourc-

Please see MacAulay, A8

INCIDE



Sunday Star 25 years old

IEWS, A7

THE SUNDAY STAR

Partly cloudy. High 11C

October 20, 2002



Police target black drivers

Star analysis of traffic data suggests racial profiling

Black drivers confronted by the flashing lights of a police cruiser often worry if they're being pulled over for the colour of their skin.

Officers deny that happens.

- **■** Reaction, A9
- The Star's view, A12

Now, for the first time, empirical evidence suggests police have indeed been targeting black drivers in Toronto.

Police traffic offence data, obtained and analyzed by The Star, shows a disproportionate number of blacks ticketed for viola-

Race and Crime

STAR INVESTIGATIVE TEAM: JIM RANKIN, JENNIFER QUINN, MICHELLE SHEPHARD, JOHN DUNCANSON, SCOTT SIMMIE

tions that routinely surface only after a stop has been made.

These "out-of-sight" traffic offences include failing to update a driver's licence with a change of address, driving without a licence, driving without insurance, or driving while under suspension. Police usually discover such violations only after a motorist has been pulled over. And, in the absence of any other charge, it isn't clear why drivers involved in these offences were stopped in

the first place.

It's assumed random checks would generate a pattern of charges that mimics the racial distribution of drivers in society as a whole. So the rate at which minority drivers are charged is often used, in the U.S., as a bell-wether for racial profiling.

Canadian authorities refrain from studying the issue. Toronto's police services board has ordered its officers not to analyze raw race-based crime data, arguing racists might use the resulting statistics to stigmatize ethnic communities.

Police follow that rule, and don't record race statistics for the purpose of ethnic analysis. They do, however, list skin colour in most arrest reports when describing a person charged. It's routine in arrests for major

▶ Please see Police, A8



THE SATURDAY STAR

Morning rain. High 13 C

October 26, 2002

thestar .com

ONTARIO EDITION

Police chief calls for race relations probe

Justice Dubin to study treatment of black suspects

By Michelle Shephard AND JENNIFER QUINN

One of Canada's most respected judges will investigate race relations practices in the Toronto Police Service, following a Toronto Star investigation that showed blacks are treated more harshly than

- **■** Reaction to Dubin probe, B1
- Debate on statistics, B4
- **Chief's own words, B5** ■ The Star's Ombud, H6

Police Chief Julian Fantino announced yesterday that he has asked the Honourable Charles Dubin, retired chief justice of Ontario, to conduct

an independent review, meet with community leaders and make recommendations that could "improve our performance in this area.'

Fantino spoke publicly about The Star's investigation for the first time yesterday, having just returned from an out-of-town

"I have never denied that there are instances of inappropriate conduct by a small number of our officers and our personnel — some that have been viewed as discriminatory and racist," he said. "We do not, however, have a racist or corrupt police service."

When told of the findings in an interview before the stories were published, Fantino flatly denied any racial bias.

"We don't treat people differently," he said at that time. "Nor do we consider the race or ethnicity, or any of that, as factors of how we dispose of cases, or individuals."

Dubin's review was welcomed by board chair Norm



FORCE UNDER FIRE: Police Chief Julian Fantino discusses the issue of police-minority relations yesterday.

Fantino's bold move on right path

Editorial

Chief Julian Fantino deserves congratulations for announcing steps to address the dramatic findings of a Toronto Star investigation that indicates blacks are being unfairly targeted by Toronto police.

Although we would have preferred the chief take such action sooner, we are delighted he now wants an in-depth — and open — study into possible racial profiling by his officers.

His moves clearly show he is asserting Gardner, who said he hoped his leadership on one of the most sensitive that there were "no restric- issues to affect this city, its police and its to participate in a summit of civic leaders

mer Ontario chief justice, to take an independent look at the race relations practices of the force.

Fantino also plans to meet with his senior officers on the issue. He's inviting members of the black community to come in and talk directly with him

look at the issue. All good steps.

> And all necessary steps, backed by promises that he won't tolerate any form of racism and that he will act forcefully on any recommendations that Dubin makes.

Fantino's bold decision to appoint Dubin is a sign that he is at last serious about coming to grips with this issue.

Since he became chief, Fantino has worked hard to reach out to minorities in And the chief reaffirmed his willingness the city — blacks, gays, Asians and others.

But racial hias and prejudice within the

Race and Crime

INVESTIGATIVE TEAM: JIM RANKIN, JENNIFER QUINN, MICHELLE SHEPHARD, JOHN DUNCANSON, SCOTT SIMMIE

Black crime rates highest

'No one was born violent... What's causing these problems?

There had been another one. Soon, a police officer would face the thankless task of breaking the news to yet another anguished family. The officer would have to tell Omar Sheriff Christian's next-of-kin that the 26-year-old was dead — shot as he stood outside an Etobicoke nightclub.

His killing, like many others in the black community, sparked a tragic chain reaction. Police allege that Christian's friends, who knew him as 'Face', took off in a fury to avenge his death. But instead of finding his killer that hot July night last year, they found community activist Paul Watson, 33, and his 29-year-old friend Michael Lewis. The two were on the doorstep of a Toronto housing complex.

In the space of 24 hours, three black men lay dead; their names added to a list many have mourned.

"Look at the news, all the shootings that have happened — look at the news," despairs Bev Folkes of the Black Inmates and Friends Assembly. "You're seeing black faces, black faces. I don't want to turn the TV on."

A Star investigation, conducted by analyzing police arrest records, showed that in certain cases where police have discretion to use personal judgment, blacks receive harsher treatment than whites. Last weekend's stories prompted a flood of letters and phone calls from black readers who say they have been subjected to ra-

THE SUNDAY STAR

Chance of showers. High 10 C

October 27, 2002



Life and death on mean streets

Toronto's patrol area 2302 has highest number of violent charges

Kevin King stands on the fenced-in asphalt where he earned his neighbourhood passport.

There are garbage piles in the corners, and four poles cast long shadows through the centre of the basketball court. And there was a time, he says, when 50 sweaty teenagers owned this area, playing ball long after the streetlights of Kipling Ave. and Panorama Court came on.

King, having just emigrated from Jamaica at the age of 14, quickly found the troubles he was having fitting into the Rex-

Race and Crime

INVESTIGATIVE TEAM: Jim Rankin, Jennifer Quinn, Michelle Shephard, John Duncanson, Scott Simmie

dale community vanished on this paved square.

"It's tough because it takes a while for the area to accept you. I was a baller so I earned it at the court. It was the only way I had friends."

Around 1996, no one's quite sure of the date, the basketball rims were removed. The court was shut down after complaints, from the surrounding neighbourhood, about noise.

So teenagers brought togeth-

er by the ball started going their own ways. King went on to become a community activist and now, at 22, holds a college degree in business marketing.

A short baller named Garcia, who compensated for his height with quick feet on the court, was shot and killed in a Kipling highrise during a birthday party. Another player was shot but survived.

Jughead used to play with them too. On a cold March night in 1998, Jughead, known to police as Jermaine Miller, shot an undercover officer in the chest and arm during a drug deal. Detective Constable Russ Lillie survived. Miller was convicted and remains in jail.

There are more than 200 police patrol areas in the city. Po-

Please see 'This, A14

Moscow hostages: 'We were all waiting to die'



Harris a no-show as Eves pays tribute

News

Police union sues Star over race-crime series

7,200-member group seeks \$2.7B damages in class action lawsuit

Star stands by stories as fair, balanced and accurate

PETER SMALL STAFF REPORTER

The Toronto Police Association has launched a \$2.7 billion class action libel suit against the Star for its series spotlighting the force's treatment of blacks.

"Accusing the members of the Toronto Police Service of racism is a very serious allegation and if such a serious allegation is going to be made, the accusers will be called upon to prove it," Tim Danson, the association's lawyer, told a news conference yesterday.

The Toronto Star analysis of police arrest data showed that with charges for simple drug possession, nearly twice as many blacks as whites were taken into custody and held in jail awaiting a bail hearing.

The data also showed a disproportionate number of black motorists were ticketed for offences that routinely would come to light following a traffic stop. Civil libertarians and criminologists say this pattern points to racial profiling, whether conscious or not.

Shortly before Danson spoke at the association's headquarters, flanked by president Craig Bromell and other union officials, the Star was served with



Police union lawyer Tim Danson says the Star's racial profiling series maligned all city officers.

consulting service, found the paper's findings to be sound.

In an in-depth analysis of the data, presented to the Toronto police services board on Dec. 10, Friendly, author of *The SAS System for Statistical Graphics and Visualizing Categorical Data*, and associate editor of the *Journal of Computational and Graphical Statistics*, said many factors other than skin colour affect how one is treated, but that the effect of skin colour was "persistent, and cannot be dismissed" in the arrest data.

Danson said he hoped the Star will "al-

He said he thought that the case is appropriate for a jury to decide, particularly since it's the community's view that is important. "The police really want to put this in the hands of the public in the form of a jury."

Danson said regardless of whether the association loses the case against the Star, "there are some things worse than losing and that's not even trying."

When asked whether the lawsuit, regardless of its success or failure, may create a libel chill that would cause media to think twice about criticizing institutions whose employees have powerful unions, Danson called that concern "somewhat speculative."

He added that the Star has gone well beyond fair comment in its series. "This was a direct and frontal attack to the quintessential core of what it is to be a police officer."

The charges examined by the Star are part of a much-larger Toronto police database that details all arrests made since late 1996. The paper first sought access to the data in a March, 2000, freedom of information request.

Following appeals and mediation, a copy of the database, excluding personal information, was released to the Star in May, 2002. It records more than 480,000 incidents in which an individual was arrested or ticketed, and almost 800,000 criminal and other charges. It served as the basis of the investigation into policing, crime and race.

Using relational database software, Star reporter Jim Rankin spent most of the summer preparing and analyzing the data. The Star study examined

The Regional Municipality of York YORK REGION RAPID TRANSIT PLA PUBLIC MEETING Monday, February 17, 2003, 9:00 a.

At its meeting of December 19, 2002, York Regional Council endorsed a s recommendations regarding the York Region Rapid Transit Plan. It was rethat the necessary steps be taken in order that the Region be able to inco share capital corporation under the new *Municipal Act*, 2001, and the Reganticipated to be passed thereunder.

The Regulations under the *Municipal Act*, 2001, will require that a Busines Background Study and a proposed by-law of the Region authorizing the irrof the corporation be prepared and be made available to the public at least before a public meeting to review and discuss the Study and the proposed Accordingly, notice is hereby given that a public meeting will be held on F 2003 commencing at 9:00 a.m. at the York Region Administrative Centre a Yonge Street, Newmarket, to consider the Business Case Background Study proposed by-law of the Region. Any person attending the meeting may may representations relating to the Business Case Background Study and proposed by-law of the Regional Clerk, at (905) 830-4444, ext. 1300 before Februar 5 p.m.

A copy of the Business Case Background Study and the draft by-law to established corporation is available for inspection at the Regional Clerk's Office, York Administrative Centre, between 8:30 a.m.and 5:00 p.m. Monday to Friday. the Business Case Background Study and the draft by-law to establish the are also available on the Region's Web site.

For further information on the York Region Rapid Transit Plan Public Meeti Business Case Background Study, please contact Patrick Casey, Senior Melations Specialist, at (905) 830-4444, ext. 1235, or visit the York Region www.region.york.on.ca or the York Region Rapid Transit Plan Web site at www.region.york.on.ca/yrtp





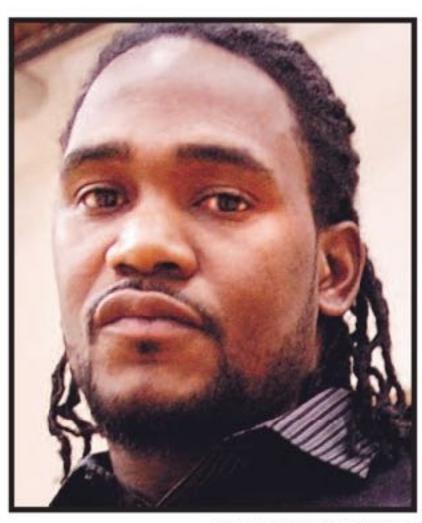


Race Matters ~ 2010

- Municipal request, appealed, Divisional Court and COA decisions
- Cost: \$6,000
- Length: 7 years
- Why: Folo to 2002
 Race and Crime series

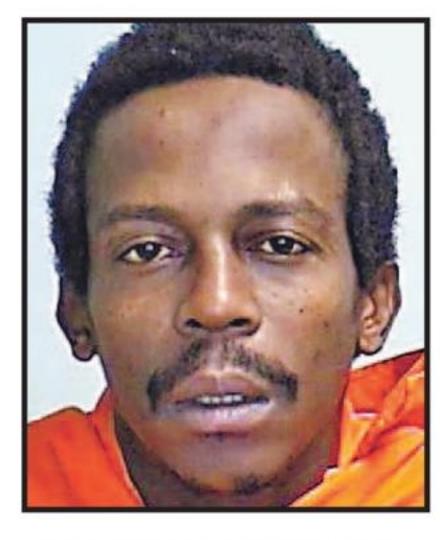
RACE MATTERS FIRST IN A SERIES ON POLICING IN TORONTO

When good people are swept up with the bad



THE GOOD. Teacher Rohan Robinson has been stopped numerous times.



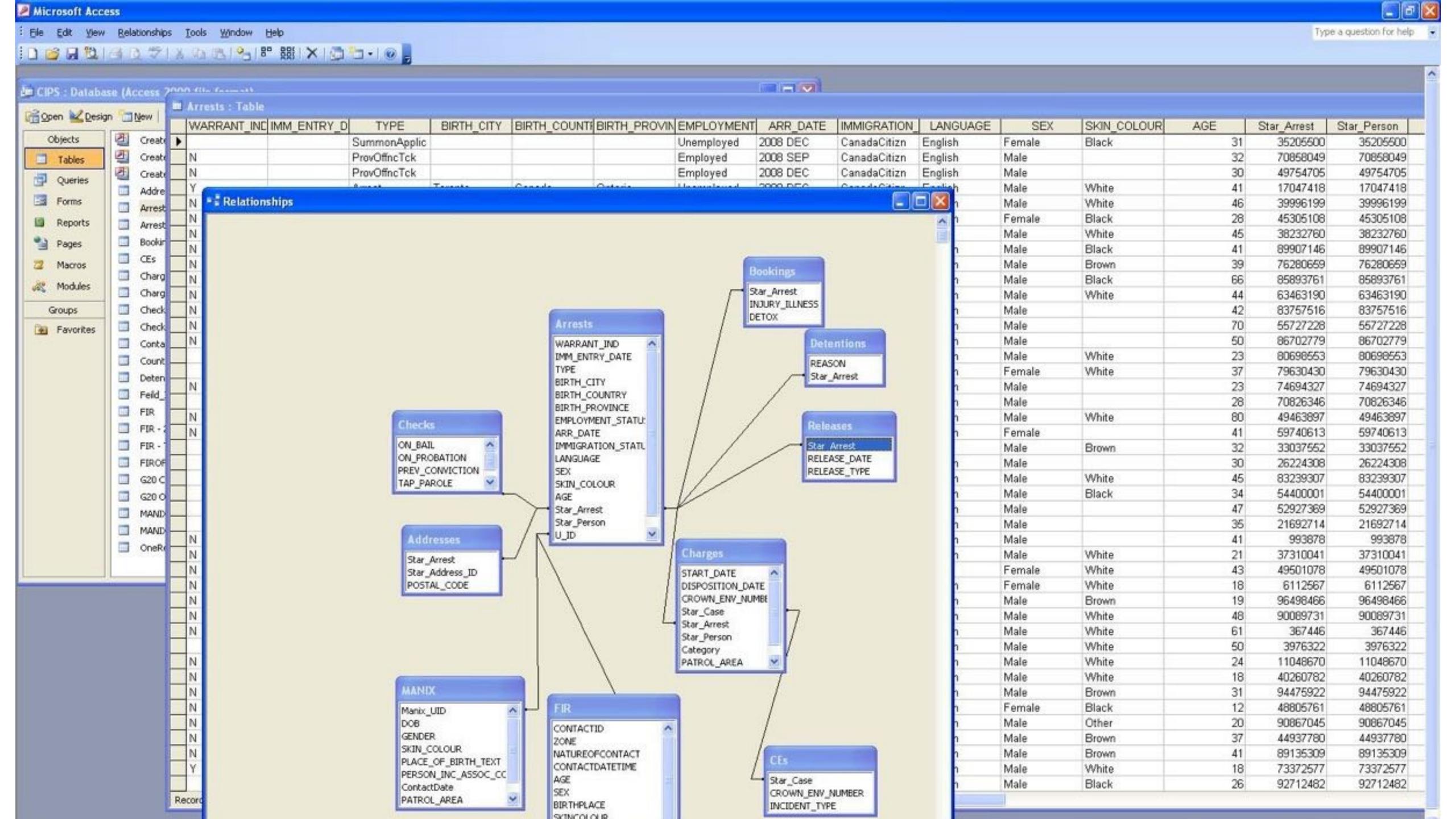


THE BAD. Police frequently stopped Mark Cain, now a convicted murderer.

SEVEN YEARS AGO, a *Star* investigation into race, policing and crime in Toronto was met with denials of racial bias. Today, police across the country readily acknowledge bias is a factor and the Toronto Police Service is setting an example for other services and institutions with its diversity policy. Yet, race still matters. Today, using never-before-released data, the *Star* launches a series highlighting the Toronto police practice of documenting people in mostly non-criminal encounters. In an uneasy trade-off for safer streets, both "good" and "bad" end up in a growing database. Young black men, more than any other group, are most likely to be stopped and documented. **Jim Rankin reports.**

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CARDED: Probing a racial disparity

JIM RANKIN STAFF REPORTER

10...9...8...

Rohan Robinson begins the mental countdown. A police cruiser has pulled up beside his Acura, an officer has peeked in the driver's side window, and the cruiser has dropped back in behind his car.

...7...6...5...

Usually, he sees the flashing lights in the rear-view mirror before he reaches zero. "It's so routine now that I know," says Robinson, 32, an elementary school teacher with the Toronto District School Board.

Robinson, who is black, estimates

that since 2001, he has been stopped close to 30 times while driving in Toronto without being ticketed. On a few other occasions he was handed tickets, and he says he deserved them.

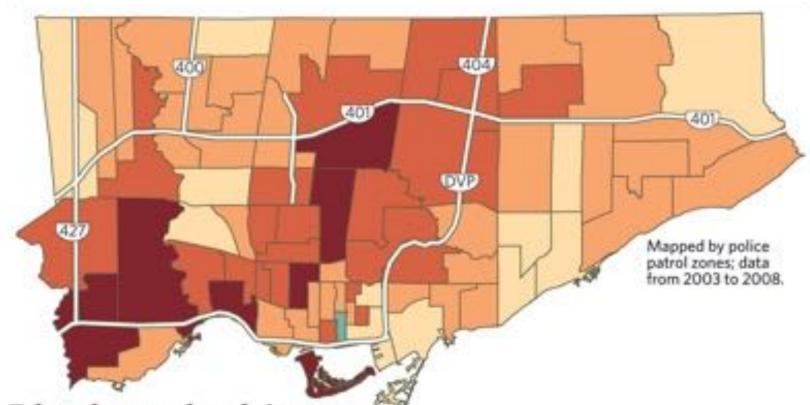
Before he was old enough to drive, beginning when he was 15, he would be stopped while on foot.

Toronto police question hundreds of thousands of people, both walking and driving, every year. In many cases, officers fill out a "208" card, police lingo for an index-card-sized document used as an investigative tool and, according to Chief Bill

CARDED continued on IN4

INVESTIGATIVE TEAM:

David Bruser
Moira Welsh
Andrew Bailey
Jim Rankin
Hidy Ng
Patty Winsa
Brett Popplewell
Michele Henry
Dale Brazao
and Diana Zlomislic



Black and white:

A difference in documentation

Police stop and document a higher proportion of black people than white people in every single one of the city's patrol zones, save one. In most areas, the chances of being stopped if you're black are at least two to three times higher. And in predominantly white, more affluent neighbourhoods, that likelihood is at least three to five times higher, but can go as high as 17.

Increased likelihood of being stopped and documented by police if you're black compared to white

Less than 1

1 to less than 2

2 to less than 3

3 to less than 5

5 to 17 times more likely

CREDITS: HIDY NG, MAPPING ANALYSIS; ANDREW BAILEY, JIM RANKIN, DATA ANALYSIS/TORONTO STAR SOURCE: Toronto Police Service; Statistics Canada

- Mapping used to show where police document people the most, by race
- Census data used for benchmarking



In this section:

- Video: Profiling or practical policing?
- Resources: Data and background
- 2002 Race and Crime series
- Interactive: Police Patrol Zones

Must Reads

Part 1: Blacks documented by police at high rate

In a freedom of information request that spanned nearly seven years, the Star obtained six years worth of contact-card data from Toronto police.



Part 2: Troubled neighbourhood desperate for change

Chalkfarm towers in northwest Toronto are stained with blood and fear — and a deep antagonism between police and tenants.



Advertisement -



With data starting from \$5/month on the Tab™.

Click for more info.

Known to police ~ 2012, 2013, 2014

- Municipal request
- No appeals, no cost
- Length: Less than a year

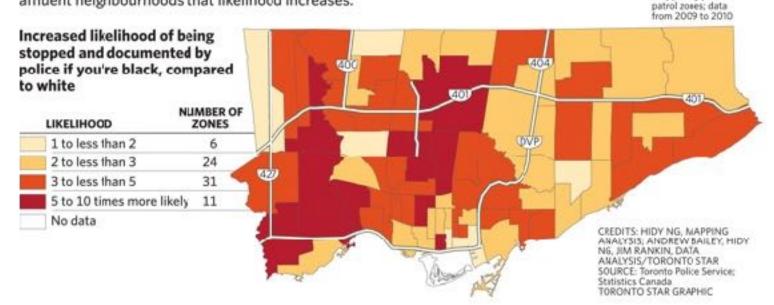
POLICING

Known to police

Toronto officers stop, question and document hundreds of thousands each year. Young men of colour are 'carded' in numbers far above their population

Black and white: A difference in documentation

Police stop and document a higher proportion of black people than white people in each of the city's 72 patrol areas. On average, blacks are 3.2 times more likely to be documented than whites, but in predominantly white, more affluent neighbourhoods that likelihood increases.



JIM RANKIN PATTY WINSA

In a cramped office in the Weston-Mt. Dennis neighbourhood, this question is put to young men taking part in a program designed to keep them from the trouble that comes with gangs, guns and drugs:

Do you think police have stopped, questioned and documented every young man of colour in this neighbourhood?

To a one, the young men agree that is the case in their part of town, one of 13 designated by the city as priority districts, and one where there had been a spate of homicides.

"I am sure of it," says Arnold Jeyabalan, 25, a case manager and employment counsellor with Prevention Intervention Toronto, the federally funded pilot project operating in this office off the lobby of an apartment building. The project closes at the end of March.

"At least once," continues Jeyabalan, who grew up in Malvern, another of the city's at-risk neighbourhoods, and has worked with youth in Weston-Mt. Dennis since 2007.

A Star analysis of Toronto police stop data from 2008 to mid-2011 shows that the number of young black and brown males aged 15 to 24 documented in each of the city's 72 patrol zones is greater than the actual number of young men of colour living in those areas.

Young white males and those designated as "other" do

"I find the data hugely problematic, regardless of what explanation is provided by the police service.

ALOK MUKHERJEE

TORONTO POLICE

attract police attention, but nothing as pronounced as black and brown youth.

Toronto police Chief Bill Elair dismisses the possibility that his officers, who are encouraged to stop, question and document citizens in all areas of the city as part of regular and targeted police work, may have documented all young black and brown men in certain areas.

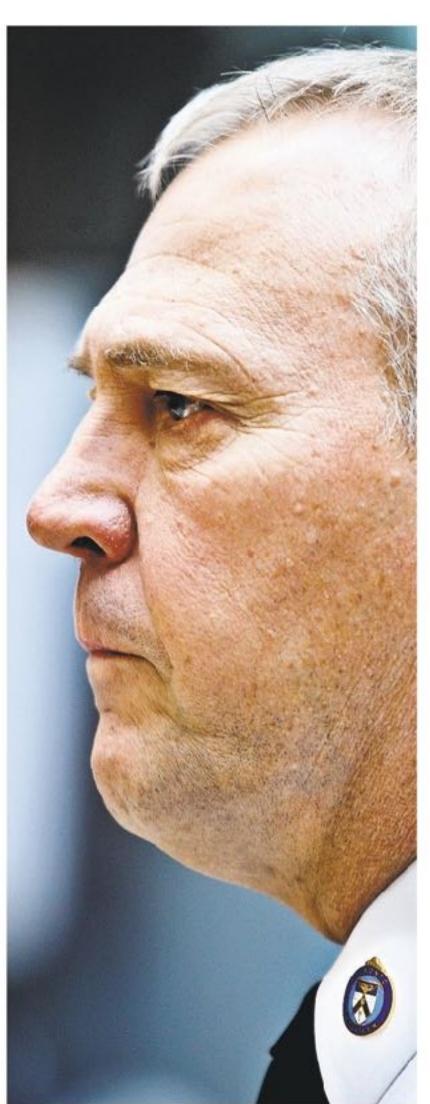
"I can't imagine that that's true," Blair said in an interview that stretched over two hours and included two deputy

People come and go, he said, and citizens are documented in areas where they do not live, which indeed accounts for many of the cards filled out in certain neighbourhoods.

Blair pointed to internal police data that, unsurprisingly, show many of those stopped within patrol zones do not live within them. This, he argues, would account for much of the huge discrepancy in who is carded.

TARA WALTON/TORONTO STAR

Chief Bill Blair says the police strategy is working.



CARDING continued on IN3

Toronto officers stop, question and document hundreds of thousands each year. Young men of colour are 'carded' in numbers far above their population

Black and white: A difference in documentation

Police stop and document a higher proportion of black people than white people in each of the city's 72 patrol areas. On average, blacks are 3.2 times more likely to be documented than whites, but in predominantly white, more affluent neighbourhoods that likelihood increases.

Increased likelihood of being

stopped and documented by

to white

LIKELIHOOD

No data

1 to less than 2

2 to less than 3

3 to less than 5

police if you're black, compared

5 to 10 times more likely

NUMBER OF

ZONES

24

6

CREDITS: HIDY NG, MAPPING ANALYSIS: ANDREW BAILEY, HIDY NG, JIM RANKIN, DATA ANALYSIS/TORONTO STAR SOURCE: Toronto Police Service; Statistics Canada

Mapped by police

from 2009 to 2010

TORONTO STAR GRAPHIC





TORONTO STAR FILE PHOTO ice board chair Alok Mukherjee.

that's caused by it," says Blair. "We the word balance around here a lot rying to strike that all-important balce between the work that we have to in enforcement or in crime prevennor through this felt presence — and the same time, I don't want young ople to feel that they're being unfairly geted."

lair created a specialized policing taccalled Toronto Anti-Violence Interntion Strategy (TAVIS) in response to pike in homicides in 2005, the soled "Year of the Gun." The strategy olves targeting violent areas with ofers who stop, question and document

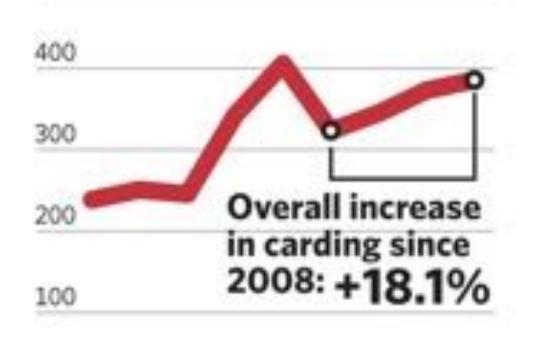
Carding on the rise

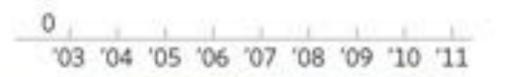
After peaking in 2007 and declining in 2008, the number of contact cards filled out by Toronto police in mostly non-criminal encounters with citizens has steadily increased, adding more personal details to a massive police database that has no purging requirements. Areas with high levels of violent crime are more heavily policed in this way. These areas, typically, are neighbourhoods where there are lower incomes, fewer opportunities, more single-parent families — and more visible minorities.

MOST CARDED AREAS: 2010

Patrol zone 121, which includes the neighbourhood of Weston-Mt. Dennis, has seen a spate of homicides in the past few years and, unsurprisingly, is where police have filled out the most contact cards. The downtown patrol zone 523, which includes the Entertainment District, is also a place where police document many citizens.

CARDS BY THE YEAR CARDS DOCUMENTED/THOUSANDS 500







Carding increased in 51 of the city's 72 patrol zones between 2008 and 2010. Areas in mid Toronto and the west end saw the largest increases,

'These stops contribute to black males' alienation from Canadian society'

Race cards?

Blacks account for 8.3 per cent of Toronto's population. Yet, of the 1.25 million contact cards filled out by Toronto police officers when they stopped and questioned people between 2008 and mid-2011, 23.4 per cent were for people identified as black. This table shows who police stopped by four skin colour categories, for what reason and the per cent. who were black.

	ent of total population Brown White Other	
8.3%	12.7% 53.7% 25.3%	•
Blacks/ per cent of entacts cards	Nature of contact/ per cent of contact cards per racial group	Total contacts/ all groups
28.1% =	General investigation	452,904
19.1%	Radio call	185,756
24.7%	Traffic stop	179,118
26.9%	Vehicle related	56,799
29.3%	Loitering	45,358
12.5%	Liquor licence act	30,339
45.8%	Bail compliance check (no violation)	22,463
8.3%	Squeegee kid/panhandler/strt person	19,944
27.7%	Drug related	19,710
27.3%	Trespassing	18,163
	TTC related	17,840
19.6%	Emotionally disturbed person	15,014
16.1% -	Dispute (non-domestic)	12,291
20.2% -	Traffic stop caution	11,951
18.4% ==	Shoplifting	11.584
18.6%	Suspicious activity	11,381
25.5%	General info for intelligence unit	7,651
29.9% ==	Sex trade related	3,896
9.1% =	Observed but not spoken to	3,088
42.6%	Sex related	2.561
15.2% =	Gun related	1,974
47.9%	THE RESERVE OF THE RE	
41.2%	Bail compliance check (violation)	1,763
66.4%	Street gang	7.
15.8%	Break and enter	
8.3%		
19.9%	Graffiti	861
1.5%	Biker gang	756
52.2%	Sound of gun shots	534
17.8%	Possible sex offender	510
47.3%	Homicide	402
44.3%	Hold up	336
25.3%	Overall	1,156,371

"Numbers do not add up to this Rigure, as some mesons for stops were excluded CREDITS: ANDREW BALLEX HIDY ING. JAM BARKIN, DASA ANALYSIS/TORDACIO STAR. SOURCE: Turanto Pelins Service; Statistics Canada.

TORGINTO STAR SRAPHIC

Continued from previous page

There were 38L873 cards filled out in 20ft, 20,000 fewer than 2007 but up 18 per cent from 2008.

In an interview with the Star two years ago, Blair attributed the drop in 2008 to the possibility that police had gotten to "know" many people, and there was less need to document them. This time around, Blair says the subsequent increases are the result of intelligence-led policing in violent crime hot spots.

Yet police fill out these cards in every area of the city, and it is considered good police work. In fact, most police services collect data from non-criminal encounters they have with the public.

"When I have two cops walking down the street, I don't want them just talking to each other," Blair says. "I want them to talk to the people . . . the shop owners, the people who live there, that are working there, playing there, kids going to school.

"It's that felt presence. You want them to engage with people. And one of the things we require - not every interaction with the public -- is that they record a certain amount of information about those transactions. It's a measure of them doing

Youth interviewed by the Star for past stories and for this series speak of ensuch as being interrupted during a basasked to produce identification.

Many feel "criminalized" by the experianswer police questions, even if they are always going to be targeted." not required to do so.

To go silent or, worse yet, walk or run away, invites more trouble.

have had their own experiences being stopped by Toronto police, the young say, 'Wow, what do you have in your pockpeople the Star interviewed for this story et? 'Nothing' 'Don't lie to me. Where is did not want to be identified, but they the stuff?" share similar stories.

"One thing I learned is that if you're not involved in that stuff, then you don't have any problems," says one thoughtful black man of 21 living in a priority neighbour-

JIM BANKIN/TORONTO STAR

counters with police that begin budly. Federal funding for Weston youth workers Arnold Jeyabalan and Zola Jeffers and their Prevention Intervention ends this month.

ketball game on an outdoor court and hood, referring to street crime and police. home is not your home." "But I always feel that, because I live in

the neighbourhood and because I fit the ence and that they have no choice but to profile of young black male, I guess I'm

ago with TAVIS officers: "We were at the baskethall court and they roll up on us Aside from a few youth workers who and say, 'Wow, don't move. Don't move.'

"They searched one of them and they

There was no "stuff."

"It feels more like another system of oppression where the police use that power just to let you know that they have that right to come any time and your

University of Windsor law professor David Tanovich has described the growing police database of people stopped and documented in these mostly non-crimi-Like this experience he had two years and encounters as a "no-walk list" for "racialized youth."

In a ruling in 2004, Justice Harry La-Forme, now on the Ontario Court of Appeal, wondered if the practice of documenting citizens was a possible tool for racial profiling.

"This kind of daily tracking of the whereabouts of persons - including many innocent law-abiding persons - has an aspect to it that reminds me of former government regimes that I am certain all of us would prefer not to replicate," wrote LaForme.

Akwasi Owusu-Bempah, a doctoral candidate at the University of Toronto's Centre of Criminology and co-author of a 20th paper called "The usual suspects: police stop and search practices in Canada," believes the patterns revealed in his research and in certain Toronto neighbourhoods in the Star analysis are "reminiscent of apartheid South Africa."

Owusu-Bempah, who sits on the Toronronto police are working hard to improve that has been attempted to be done." relations with communities strained by violence and credits Chief Blair for hiring "racialized police officers."

But then there is the reality of what is being felt and perceived by youth on the streets.

"We see hard evidence that blacks, yes,

stopped by the police and essentially told, you know, 'If you don't have any legitimate business here, especially at night, you shouldn't be in the area, and to move

"speaks exactly to this being reminiscent of apartheid South Africa and the pass movement of blacks in the country."

herjee reject the apartheid comparison.

"Apartheid in South Africa was statesanctioned and -backed practice," Mukherjee says in an email. "Not so in Toronto, and that is a significant point of depar-

to police Black Community Consultative the belief that this is what is happening Committee, said in an interview that To- will undo the effect of all the positive work

THE BELIEF IS there in Weston-Mt. Den-

community's getting targeted." ARNOLD

bad apples

in every area,

but this whole

JEYABALAN YOUTH WORKER PREVENTION INTERVENTION

TORONTO

Police documentation by skin colour

Is it possible that in certain areas of Toronto, police over the past several years have documented every young man of colour? Overall in Toronto, the number of young black and brown males documented by police is greater than the number of young males of those skin colours who live in the city. Of course, people move about and not everybody documented will be from the city. But it does allow for the question to be asked.

ALL AGES AND GENDER

DOCUMENTED INDIVIDUALS FROM 2008 TO MID-2015

BLACK: Enough black people documented to equal 74% of the city's black population

BROWN: Enough brown people documented to equal 39% of the city's brown population

WHITE: Enough white people documented to equal 30% of the city's white population

OTHER: Enough other people documented to equal 9% of the city's other population

YOUNG MEN, AGED 15 TO 24

DOCUMENTED INDIVIDUALS FROM 2008 TO MID-2011

340% of the city's young black population BLACK YOUTH: Enough black youth documented to equal

BROWN YOUTH: Enough brown youth documented to equal 183% of the city's young brown population

WHITE YOUTH: Enough white youth documented to equal 99% of the city's young white population

OTHER YOUTH: Enough other youth documented to equal 33% of the city's other youth

But he has also stressed that his strategy

high victimization. These areas happen to

"The most important statistic so far?"

"I think that all of those young people

ago. And I think it's far more likely that

young people can be successful and live in

their neighbourhoods without being fear-

They have consulted youth over how to

improve interactions they have with

Blair says, nearing the end of the inter-

with TAVIS is to heavily police in areas of

ation from Canadian society."

SOURCE Service Relice Service Saleston Canada CREDITS ANDREW BRIGHT HIDTRIC, AND RANKIN, DATA ANALYSIS/TORONTO STAR

Since becoming chief in 2005, Blair has 2009-2010

of Toronto's population is black, but....

are safer today than they were five years

between 2009 and 2010 were laid against blacks.

CREDITS ANDREW BALLY, HOY NO, JM RANKIN, MEA ANADYSIS/TORONTO STAR

That's ultimately why we're doing this ... It's safer for those young people." SOURCE, Sworts Folios Service: Statistics Canada Police are certainly aware of the nega-

TOMORROW, PART 2: young people and have tailored the TA- PATROL ZONE 121

KNOWN TO POLICE

Detailed interactive maps, an animated movie and an explanation of the Star

analysis are available online

thestar.com/knowntopolice

THE DATA TRAIL

The data in this series was obtained in a Freedom of Information request that is a followup to previous requests, which date back to 2000.

The data detail arrests and charges and who Toronto police stop, question and document on forms called Field Information Reports. Since 2003, Toronto police have filled out 2.9 million of these cards, in interactions that usually involve no arrests or charges. Police removed names and other identifying elements from the data.

For this series, the Star obtained updated police data for 2008 to mid-20ft.

An important caveat: Skin colour is identified in the police data as "white," "black," "brown" or "other." This is based on officer assessments. Some individuals documented several times may have several skin colours listed.

The Stor has used 2006 census data to compare rates we are seeing in the data to baseline populations in Toronto proper.

In the Stor analysis, "brown" is classified as South Asian, West Asian and Arab. "Other" is any visible minority other than black or South Asian, West Asian or Arab. The Stormade these classifications based on an analysis of birth country and skin colour in the police data.

For a small percentage of incidents, there was no skin colour noted. These entries were excluded from the Star analysis.

Making benchmark comparisons with the general population can be problematic, but it is the only available benchmark. More information on the story behind the numbers is available at www.thestar.com

are more likely to stopped, searched and the Star. "You don't know the person. You questioned, but what we're not seeing in know what they look like." the data that we have are the stories that we hear of young men who are in neigh-

bourhoods other than their own who are one few wish to broach publicly - is who stops contribute to black males' alien-

The Star analysis of the police stop data shows blacks are more likely than whites to be documented in areas where fewer black people live.

However, the overall level of carding of University of Toronto criminology pro- be poorer and home to more visible micitizens is highest in areas where more visible minorities live.

Owusu-Bempah says data suggesting that in some areas police may have documented every young black or brown male laws which were used there to control the

Chief Blair and police board chair Muk-

"Having said that, I would worry very pects article with Owusu-Bempah.

"I don't think you're getting to know and perhaps cost-efficient to stop and someone by getting their name and their height and how much they weigh," another young black man who lives there told

Another explanation for the over-representation of blacks in the card data -

is responsible for street crimes.

In the same freedom-of-information request, the Star obtained Toronto police been quick to acknowledge that racial bi- Blacks are charged with a arrest and charge data that shows blacks as is a reality in policing, as it is with any disproportionate number of represent 30 per cent of charges for vio- other segment of society that hires from lent offences yet comprise 8.3 per cent of the human race. the population.

This remains unchanged from past Star analyses, in 2002 and 2010.

fessor Scot Wortley believes police are norities. using the same kind of "actuarial reasoning" with young black men that insurers often use when looking at young male view.

In other words, just as all young males pay higher car insurance premiums regardless of their driving record, young black males are paying a higher "policing premium" because of the criminal actions of a few.

The "higher rate of offending may be the result of family issues, racism, poverty, unemployment and other social factors," says Wortley, who studies youth crime and policing and co-wrote the Usual Sus-

much with the youth workers that even "The other side of the equation, howev- VIS program to do maintenance and foler, is that the vast majority of young black males in Toronto are not in any way engaged in serious criminal activity.

"These law-abiding black males, unfortunately, become guilty by association . . . The police may think that it is rational search all young black males.

"We have to ask ourselves, is this appropriate when it comes to the operation of the justice system?

"On the one hand this may sometimes get guns and drugs off the street. On the Data analysis by Andrew Bailey, Hidy other hand, our research shows that these Ng and Jim Rankin,

is much more work to be done in at-risk areas, and it is all about the approach. "There are bad apples in every area, but this whole community's getting targeted,"

he says. "That's why you have people who

are innocent having those feelings toward

low-up programs in areas they target. But youth worker Jeyabalan says there

police. "There's a lot of good cops ... But there definitely needs to be a change in their interactions with the youth."

tive perceptions.

A heavy police presence is a defining feature of life in Weston-Mt. Dennis. The body count is down, but tensions are high between youth and police

Patrol Zone



JIM RANKIN/TORONTO STAR

PATTY WINSA **AND JIM RANKIN** STAFF REPORTERS

A flickering television illuminates the young faces in a darkened room at 121 Humber Blvd., a community housing apartment building in a neighbourhood labelled one of Toronto's

most troubled.

In this episode from the first season, drug dealer Avon doubles a bounty on the heads of rival Omar, a likeable yet deadly dealer, and his crew. It's street retribution for a rip-off that will, naturally, go unreported to the authorities.

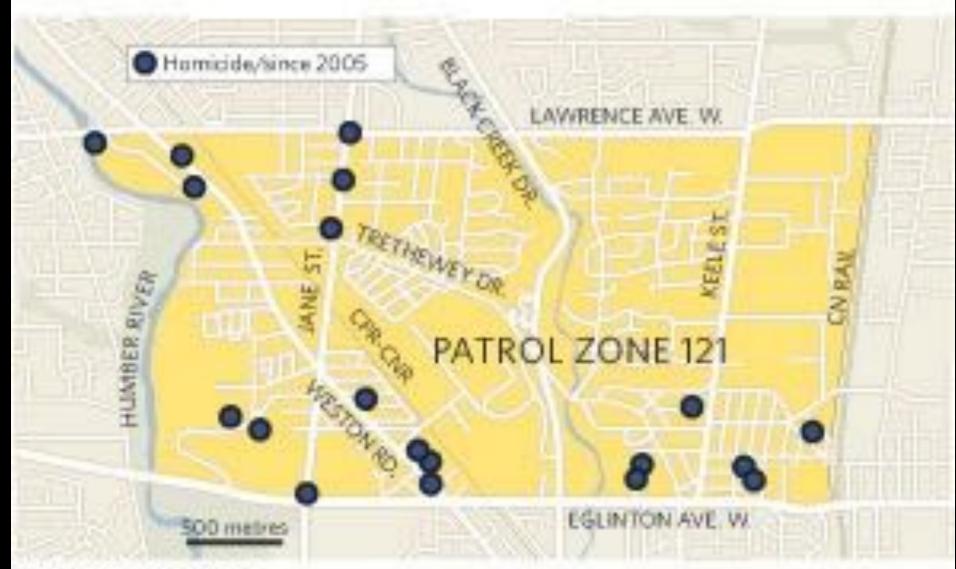
The boys and girls in the room, most in The boys and girls and youth workers of the Boys and Girls their early teens, see a reflection of what his chest, a 17-year-old with two bullets at-risk neighbourhoods.

But this is a place where single families struggle, unemployment is high and there is a general lack of opportunity. This is what kids see out their windows: on Aug. 25, 2010, four men were shot in a housing complex next to 121 Humber, including a 19-year-old with a bullet in

Building No. 9, the last structure standing of the former Kodak plant, is still an icon — for lost jobs and neighbourhood decline. The old CCM bicycle plant is gone too. The high-crime Weston-Mt. Dennis area is one of the city's 13 'priority" or

Patrol Zone 121

Patrol Zone 121 cuts through the Weston-Mt. Dennis neighbourhood. It's where police filled out the most contact cards between 2008 and mid-2011. Of the city's 72 patrol zones, it has the highest black population. Following a spate of homicides, Chief Bill Blair deployed TAVIS officers into the area.



BY THE NUMBERS

- Population: 43,129
- Police document cards between 2008 and mid-2011: 35,920
- Visible minority population: 63.2%
- Median household income: \$44,890
- Per cent of single-parent families: 33.4%
- Unemployment rate, overall: 12.3%
- Unemployment rate, 15 to 24 year olds: 19.9%



Chris Blackwood, left, and Rayon Brown of the Boys and Girls Clubs. Police "automatically assume we're drug dealers and killers," says Brown.



Former 12 Division unit commander, Staff Superintendent Tom Russell, left, and his replacement. Superintendent Mark Saunders, outside the station at the corner of Tretheway and Black Creek Drives.



Shadya Yasin of the York Youth Coalition challenges area politicians at a community meeting last month that focused on youth programming and funding.



Arnold Jeyabalan and Zola Jeffers will be out of work at month's end, federal funding having expired for their Prevention Intervention youth program.

'It's not all a doom-and-gloom story here'

Continued from previous page

"There were a lot of young people who felt there was an abuse of power from the police towards them in terms of the questioning," says Shadya Yasin of the York Youth Coalition, a group of 18 agencies that work together to provide service coordination for youth programs in Mt.

"Until today, there are still a lot of young people who feel questioned."

Two youth workers interviewed by the Star recalled a day last year when they were walking along Jane St. and saw that TAVIS officers had pulled over four different motorists in a span of two blocks.

"Unfortunately they were all young and black," says one of the workers. "That was a shocking experience for me because I've never seen four different people in cars not even two-blocks apart - pulled over."

ABOUT 65 GRADUATES of Prevention Intervention Toronto (PIT), a ninemonth, federally funded gang prevention program run by the non-profit agency JVS Toronto, sit waiting to receive their diplomas in the brightly lit gym of the Biolik Hebrew Day School on Bathurst St. south of Lawrence Ave. W.

Since July, the youth - who are from some of the city's most at-risk communities, including Weston-Mt. Dennis -- have received intensive mentoring from case workers who have taught them about anger management, life skills, leadership training, even food literacy.

All of them were chosen because they were involved in gangs or lived in a neighbourhood where there were strong odds-

But "it's not like the Crips and Blood gangs sensationalized in the U.S.," says Zola Jeffers, a hard-nosed case worker she mentored wouth in the Weston-Mit. Dennis branch of the program. "Here it's about survival and poverty. It's about putting food on the table."

The gym is decorated with tables covered in black cloths and dotted with black, gold and white balloons. High up on the walls are the bright blue-and-white championship businers of the Hebrew school's sports teams.

KNOWN TO POLICE

Detailed interactive maps, an

animated movie and Part 1 of

the series are available online.

thestar.com/knowntopolice

But for the youth sitting five rows deep. watching a gritty theatrical performance on mental health and teen sex before the ceremony, success will be judged in far less tangible terms.

"If I can get a young man to stop referring to women as 'bitches,' that's suc-



He says he often hears from teenagers

who say, "Oh I can't stand the police. I

can't stand this. There are no jobs for me."

But Assate says he encourages the con-

versations and hopes it will keep the kids

"When they come back the second time

coming through the door.



ooking east along Eglinton Ave. W., left, where construction is underway on a cross-town subway line. Above, Weston Rd. street lights bear reminders of another neighbourhood icon, the long-gone CCM bicycle plant.

About 20 community agency workers, including two from the June St. hub, as

York building on Keele St.

acommunity," says Numiata. "We should tive in her home neighbourhood of youth, to listen to youth ... " well as city employees fill the small sec- be looking at partnerships and amalgam- Jamestown. even more services than you are because tinues Wais. YYC coordinator Shadya Yasin has there will be more resources given to "Like it doesn't matter. There are other number of recreation programs, includ-

of creating a clear and open conversation. Already, many of the agencies in the hood that are not criminals. The majority activities. between the three levels of government room dominate local Archbishop Rom- of them that work in TAVIS, I would say, "I can show you hundreds of youth in-

ond-floor boardroom of an old City of sting them all into one space, providing Officers come in "cocky, arrogent," con-youth lisison committee. And 12 Division

east do a follow-up."

she says the police asked.

relations with police.

something that is still continuing."

dark. Usually, the youth workers have the

kids discuss what they've just watched on

had experience with police. It will come,

"They'll catch him at the baskethall

Jane and Finch neighbourhood.

the wrong place."

The police presence, for youth in the

oung person who is on the verge of going. "We're in a priority neighbourhood. to the other side of the law, instead of We're always in the wrong place."

"And say, "Go talk to Jim, go talk to CHRIS BLACKWOOD Amanda. Make sure you're in that pro- PROGRAM CO-ORDINATOR.

gram for this amount of time and I'll at HOYS AND GRAS CLUBS

area, is constant. There are police in their them. You teach them how to fish, they buildings and in their high schools. On fish for life:

her way to the meeting. Yasin says she was Back in the TV room, a young girl who waiting for a bus when police pulled up had been silent says she has something to

and called out to a young male beside her. " 'Hey, come here. Where's your LD?' "I don't think police are doing a good job," she says, clutching a pillow to her Where are you going? Do you live here?" chest. "Because my brother died four "It's pretty sad to see what's happening years ago and ..."

here. There are a lot of people who are She pauses, and all chatter in the room. working to charge things but this is stops.

"They never found his killer yet. His killer is still on the road. He's probably still. BACK AT THE Boys and Girls Club at 125 Hise enjoying his life right now; and that's Humber Blvd., the television set goes all I wanted to say:"

And then she cries.

The Wire. On this night, they talk with MARK SAUNDERS, Acting Superintenreporters about their neighbourhood and dent and Unit Commander of 12 Division, is new to the job, having just been moved The latter is a tough topic, given that the from his position as head of the homicide youth workers have had negative person-squad, where he worked for 10 years and al experiences with police. The kids in the was the first black officer to lead it.

club are young but they, too, have negative Sounders and his predecessor, Tom Rusviews of police, based on what they've sell, who ran 12 Division for a year before seen and what older siblings have experi-being promoted late last year, recognize there is always room for improvement A young boy in the room, on the cusp of but say much is being done to improve puberty, says he hasn't personally had a relationships with youth.

"I get it when you're talking about toxic." says Chris Blackwood, 30, a program co-says Saunders. "But Tm getting phone ordinator for the club, who grew up in the calls from people who are very excited. They're going, 'Great, when are you coming out into the community?"

court. See what he's up to. See what he has.
The two senior officers seemed shocked I think it happens to all young black to hear what youth and youth workers males, in regards to police. We're in a interviewed by the Star were saying about priority neighbourhood. We're always in their perceptions of police and relationship, and don't believe it speaks for the "I think they're very unaware of the im- majority. But they were concerned.

pacts that they may have, coming into "Arry viewpoint with youth that is negathese neighbourhoods, where you have the towards police is concerning, no matnormal people and normal children," says ter where you work within the city of Hibs Wais, 26, a youth worker with the ... Toronto," says Bassell. "So, we're always "I think that's what we need to look at as club and a youth and tenant representa- looking for opportunities to work with

> To that end, the division is developing a officers have initiated - on their own - a people who live within the neighbour-ing cooking, camera clubs and sporting



PHOTOS BY JIM RANKIN/TORONTO STAR

modelled on the Jane St. hub.

brought everyone together with the goal that." and the coalition members when it comes ero high school, where they run programs the ones that work in these high priority volved in programs that police have been

it's more positive," says Asante. "And that's what I'm always trying to get out of bigger," says Asante. them. That you can be in a terrible posi- But it's law enforcement resources that tion but there's always something to be have been on the rise.

YOUTH WORKER

"It's not like the Crips and Blood gangs

sensationalized in the U.S. Here it's about

survival. It's about putting food on the table."





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WEATHER HIGH 22 C | "THE SUNSHINE IS A GLORIOUS BIRTH" — WILLIAM WORDSWORTH | MAP 58

SATURDAY, SEPTEMBER 28, 2013

> STAR INVESTIGATION

Devastating. Unacceptable'

Toronto police board chair appalled by Star findings that show a stubborn rise in the number of citizens stopped and documented by our police officers — with black males heavily overrepresented

JIM RANKIN AND PATTY WINSA STAFF REPORTERS

ANDREW BAILEY AND HIDY NG
DATA ANALYSTS

Despite years of growing criticism, Toronto police continue to disproportionately stop, question and document blacks—and to a lesser extent, people with "brown" skin—adding their personal details into a controversial database.

Proportionally, a new Star analysis of Toronto police data from 2008 to 2012 shows blacks here were stopped and documented to a higher degree than blacks who were stopped and frisked by New York City police under a policy there that has led to outrage, lawsuits and settlements.

The overall number of people of all colours documented by Toronto police also steadily rose in those five years, according to a Star analysis of contact card data.

Looking solely at young black male Toronto residents, aged 15 to 24, the Star found the number "carded" at least once between 2008 and 2012 — in the police





Carding on the rise again

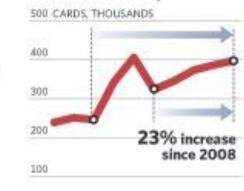
Toronto police filled out almost 400,000 contact cards in 2012, a 23-per-cent increase since 2008. The cards are filled out by officers who stop and document individuals in what are usually non-criminal encounters. Areas of the city with high levels of violent crime are more heavily policed in this way. These areas, typically, are neighborhoods where there are lower incomes, fewer opportunities, more single-parent families — and more visible minorities.

MOST CARDED AREA

Officers in patrol zone 423 filled out 14,661 contact cards in a period from Sept. 2011 — when the Toronto Police Service made changes in the city's patrol zone boundaries — to Dec. 2012. The high number may not be surprising since the zone, which runs from Brimley Rd. east to Neilson and from Steeles Ave. south to Sheppard, is one of the city's most populated. But an analysis of new police data shows officers in 42 Division card at high rates.

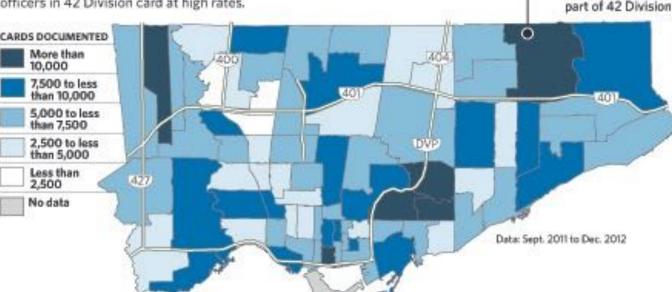
CARDS BY THE YEAR

62% increase since Summer of the Gun in 2005, the year Bill Blair became police chief



03 '04 '05 '06 '07 '08 '09 '10 '11 '12

- Patrol zone 423,



YOUNG, MALE AND CARDED

From 2008 to 2012, the number of young black males, aged 15 to 24, who were documented at least once in the police patrol zone where they live exceeded the young black male population for all of Toronto. That same analysis shows lower counts for young brown and white men. For each group, each year, of course, a new number of people enter this demographic, as 14-year-olds become 15, and, if carded, they contribute to a higher count, and this would make it entirely possible that the number exceeds the snapshot census population estimates. But as police continue to stop, question and document hundreds of thousands of people annually, it becomes increasingly possible that all youth of colour, in certain parts of the city, could become part of a police contact card database.

Young males (15-24)

Per cent of young males by skin colour carded by police in the patrol zone where they live*.

Black: 123%

Brown: **56%**Other: **11%**

White: **30%**

All males

Per cent of all males by skin colour carded by police in the patrol zone where they live*

Black: **40%**

Brown: **20%**

Other: 5%

White: 14%

> STAR INVESTIGATION

One cop, five years, 6,600 cards

Is an individual officer's high rate of street checks of blacks a reason for police to be concerned?

JIM RANKIN AND PATTY WINSA STAFF REPORTERS

ANDREW BAILEY AND HIDY NG DATA ANALYSTS

During Officer #81499756's time with the Toronto Anti-Violence Intervention Strategy unit, the first-class constable would, on a typical shift, stop, question and document about a dozen people in encounters that typically involved no arrest or charge.

As every other police officer in Toronto is expected to do, this officer filled out contact cards on the people he — and usually one or more partners — stopped.

Name, date of birth, location, physical description, the reason for the stop,



The Star's new analysis of police carding practices began Saturday.

contact cards

> KNOWN TO POLICE

Ex officer's candid view of carding

Toronto police say stopping, questioning and documenting citizens is an invaluable investigative tool, but one disagrees

What follows is the frank perspective of a former Toronto police officer, who asked not to be identified out of concern of being seen as anti-police and how it might affect employment. The Star asked the former officer about the practice of stopping, questioning and documenting citizens in what are mostly non-criminal encounters. These are called street checks, 208s or contact cards.

"We'll actually go out in the parks and whatever and we'll look for guys who fit a certain description, who may not be wearing fancy clothes, and we'll harass them, like literally. And we call it shakedown.

"You have to, because at the end of the day it's numbers."



Unequal justice ~ 2013

SAIURDAY SIA

WEATHER HIGH -2 C | 'A SCOWL OF CLOUD' — ROBERT BROWNING | MAP S8

SATURDAY, MARCH 2, 2013



Read the series at the star.com/unequaljustice

- > Insight, A family's story, IN1
- > Analysis, IN3. Editorial, IN6
- > Tomorrow: Harsh justice for aboriginals

STAR INVESTIGATION

Black and aboriginal youths overrepresented in Ontario jails

JIM RANKIN AND PATTY WINSA

STAFF REPORTERS

HIDY NG DATA ANALYST

Black and aboriginal people are overrepresented in Ontario's youth and adult jails, with some staggering ratios that mirror those of black Americans in U.S. jails.

A Star analysis of Ontario jail data, obtained by University of Toronto doctoral candidate Akwasi Owusu-Bempah through freedom of information requests, shows:

> In Ontario, aboriginal boys aged 12 to 17 make up 2.9 per cent of the young male population.

But in Ontario youth facilities they JUSTICE continued on A18

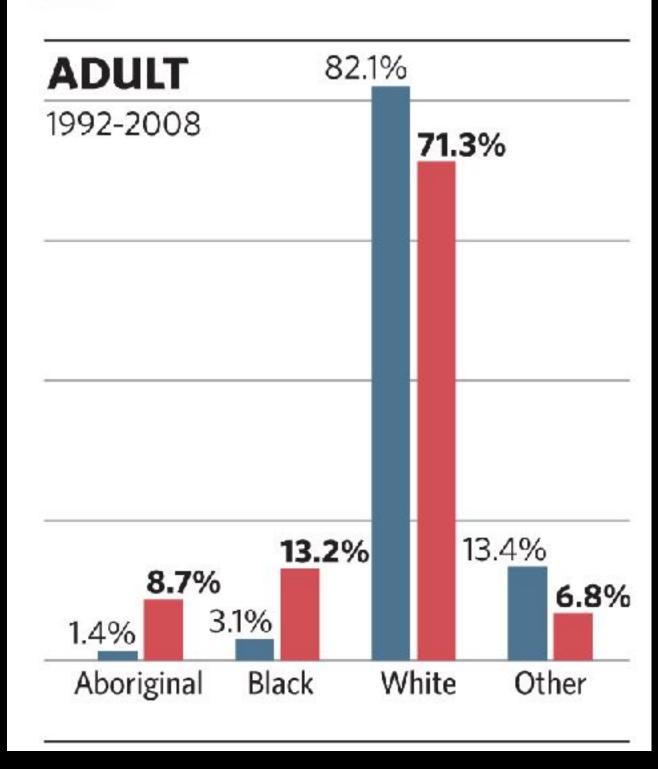
make up nearly 15 per cent of young male admissions.

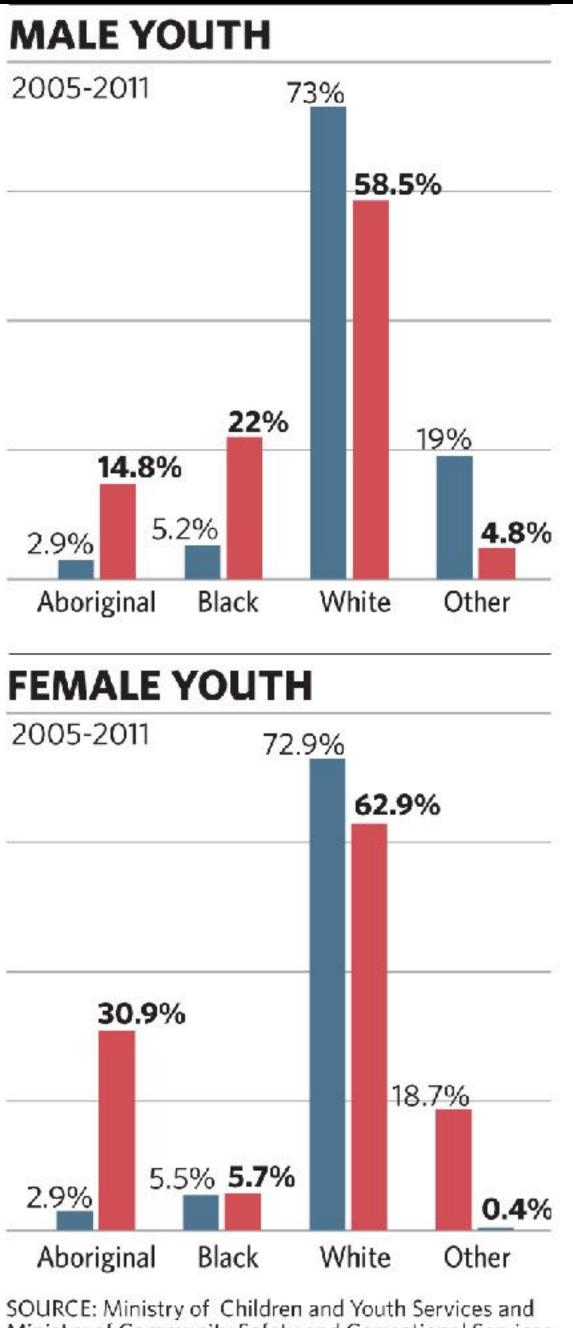
In other words, there are, proportionally, five times more aboriginal boys in the young male jail population than what they represent in the general young male population.

Jail admissions

The proportion of aboriginal and black inmates admitted to provincial jails is greater than the proportions of aboriginals and blacks in the general population, which means they are vastly overrepresented in jail. There is no such overrepresentation for white inmates.







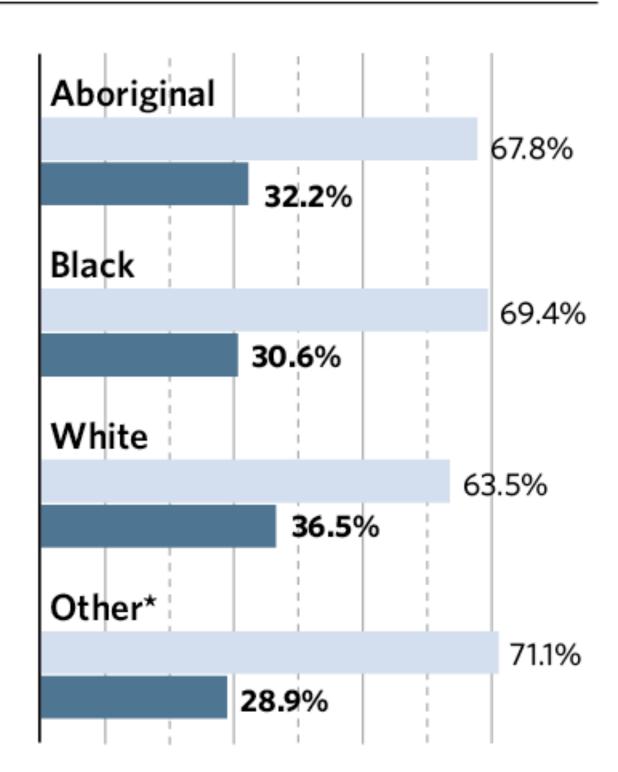
SOURCE: Ministry of Children and Youth Services and Ministry of Community Safety and Correctional Services and Statistics Canada

Bail or jail

REMAND ADMISSIONS

SENTENCED ADMISSIONS

A comparison of Ontario adult inmate admissions data shows that, for the fiscal year 2010/2011, white people were the least likely of all ethnic backgrounds to be held in jail pending trial, and most likely to be entering jail to serve a sentence. Factors in denying bail include seriousness of the alleged crime, criminal histories, inability to find a surety, lack of a stable environment to return to, and risk of flight. Spending time in remand before trial increases the likelihood of a guilty plea, studies have shown. It is also a period when accessing rehabilitation and other programs is most difficult.



SOURCE: Ministry of Community Safety and Correctional Services, Statistics Canada NOTE: In a given year, a person could spend time in jail on remand — which is awaiting bail — and also receive a sentence. They would show up in both categories.

*Other includes East Asian, Hispanic, South Asian, Southeast Asian, West Asian/Arabic TORONTO STAR GRAPHIC



DREAMSTIME PHOTO ILLUSTRATION

Sucked into the criminal justice system

The case of a Toronto family illustrates how young black men can get caught up in the system, and how it can be hard to get out

JIM RANKIN AND PATTY WINSA

STAFF REPORTERS

HIDY NG DATA ANALYST

On a cold Saturday night in January, Jean, 40, sits at the kitchen table of the east Toronto apartment she shares with her two sons, Brandon, 19, and Thomas, 22. Both sons have cycled in and out of the youth criminal justice system, and now find themselves in serious trouble as young adults.

Court paperwork is scattered across the table.

After spending years bailing out her boys, the elder perhaps more than 50 times, Jean finds herself at the dismal point

dropped by just before Christmas and found Thomas to be out, without his mother.

It did not matter to police that Thomas, a diabetic with a host of food allergies, had taken a cab to hospital, where he was being treated in the emergency room.

Jean has just returned from a police station, where she was fingerprinted and photographed on the surety charges. It's now up to the courts to sort that



ONLINE

See our website for a timeline on the history of youth justice in Canada, a video and

with the names of her sons, since this

story delves into their youth records.)

Jean, who is white, raised her boys, who present as black, on her own. She was a teenage mom, with a supportive family. She worked as hard as she could to support the boys and further her own education. Today she has a well-paying job working with special needs children.

But along the way, just about every factor experts cite when talking about the roots of what lands people in legal trouble and jail came into play.

The real slide began when Thomas was 10. He was a handful. Teachers talked of attention deficit disorder, in addition to his diabetes. The Children's Aid Society, following up on an educator's belief he needed Ritalin, got involved. Jean, who did not want her son on the drug, said she was forced to hand over Thomas for a psychiatric assessment or would risk losing both boys for being an unfit mother who refused medical treatment.

"I was fought by the doctor. I was fought by the CAS. Eventually I caved."

Thomas was taken, screaming, by police, to a youth psychiatric crisis centre.



Aboriginal people often end up in jail after minor crimes lead to more trouble. But there are small signs of hope

'I got caught up in the system'

PATTY WINSA AND JIM RANKIN

STAFF REPORTERS

As Jill Buckshot describes the addiction that helped put her in prison, her words sometimes slur together over the phone, so that she has to spell out "dope sick" and "Dilaudid."

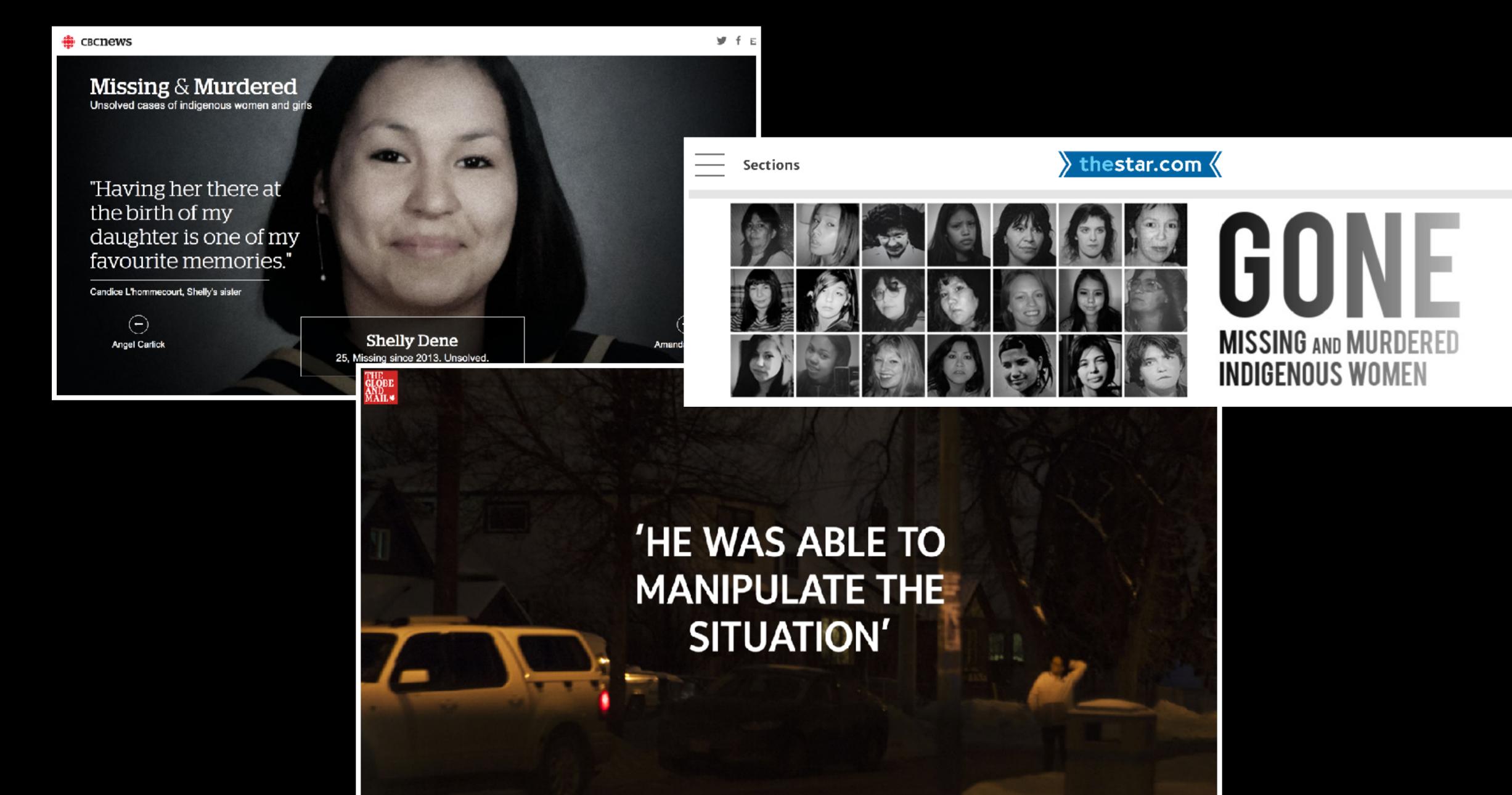
"Dope sick" refers to the violent physical reaction that occurs when an addict goes a day without drugs. The second term is the narcotic she would steal for.

Buckshot, who became addicted at 25 after having surgery and taking a prescribed narcotic for the pain, would steal steaks from an Ottawa grocery store by hiding them under large packages of toilet paper. Then she'd sell them for half-price.



Jill Buckshot, seen in a recent photo, became addicted at 25 after taking a prescribed narcotic for

MIW ~ 2015



Society's Children ~ 2014 -

- Eight provincial requests and counting
- Couple of appeals
- Cost: \$6,000
- Length: Ongoing

TORONTO STAR

WEATHER HIGH O C | CLOUDY, BREEZY, SNOW | MAP S8

THURSDAY, DECEMBER 11, 2014

> STAR INVESTIGATION

Just 8% of Toronto kids are black But 41% of kids in care are black

The stunning disparity is being called 'a modern-day residential schools system.' Critics believe that poverty, cultural misunderstanding and racism are to blame

SANDRO CONTENTA, LAURIE MONSEBRAATEN AND JIM RANKIN

STAFF REPORTERS

In the Toronto area, black children are being taken from their families and placed into foster and grouphome care at much higher rates than white children.

Numbers obtained by the Star indicate 41 per cent of the children and youth in the care of the Children's Aid Society of Toronto are black. Yet only 8.2 per cent of Toronto's population under the age of 18 is black.

By contrast, 37 per cent of kids in the care of the Toronto CAS are white, at a time when more than half of the city's population under the age of 18 is white.

Other figures obtained by the Star indicate the overrepresentation is provincewide.

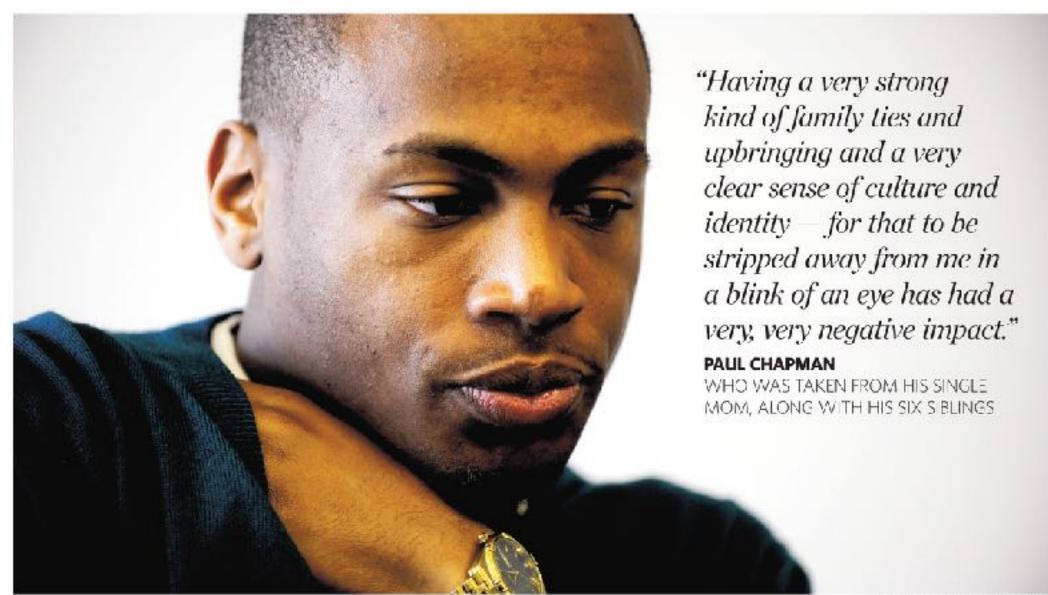
"The gross overrepresentation of black kids in the CAS is like a modern-day residential schools system," says Margaret Parsons, executive director of the African Canadian Legal Clinic, which advocates on behalf of the province's 590,000 black residents.

"This is another form of racial profiling," she says. "They're profiling black parents in a very negative way." Patricia knows first-hand how cultural misunderstandings can lead to black children being removed from their homes.

She was shocked when police and a Toronto children's aid worker came to her tidy bungalow two years ago to say her granddaughters were being taken into care.

CARE continued on A33

SOCIETY'S CHILDREN A SERIES



JIM RANKIN/TORONTO STAR

Paul Chapman, who was 9 when he was removed from his family home, says many black youth "lose themselves" after being put in care.

FRIDAY THE DRUG PROBLEM

Shocking levels of behaviour-altering medication for children in care

SATURDAY SECRETIVE SYSTEM

The child welfare system is lacking transparency and accountability

SUNDAY A NEW APPROACH

A ride-along with a children's aid society that strives for a gentler way

> STAR INVESTIGATION

46 children's aid societies, 46 standards of care

Kids in Ontario subject to vastly different treatment depending on the location and the agency

SANDRO CONTENTA, JIM RANKIN AND LAURIE MONSEBRAATEN

STAFF REPORTERS

ANDREW BAILEY AND HIDY NG DATA ANALYSTS

An unprecedented analysis of data from Ontario's children's aid societies has revealed striking differences in the way vulnerable youth are treated across the province.

Whether children are placed with relatives or in group homes, how likely they are to rejoin their families after being placed in care, and even whether they

receive regular dental checkups are all influenced by where they happen to live and which of the province's 46 children's aid societies takes them into care.

The stark differences are revealed in a Toronto Star analysis that, for the first time, compares the performance of these privately run, non-profit agencies. Drawn from budget reports and case audits, the numbers raise the veil on a secretive and unaccountable system that struggles to keep tabs on how well its youth are faring.

A child removed from a family in Toronto, for example, is more likely to end up in a group home than one from Brantford, where a much higher percentage of children are placed with kin.

CHILDREN'S AID continued on A23

>THE SYSTEM AT A GLANCE

Children's aid societies in Ontario are private, non-profit corporations regulated by the government. In some areas, aboriginal, faith-based and secular societies share a catchment area.

23,300

Number of children and youth in care in Ontario.

7,000

Approximate number who were wards of the province, living in foster care or group homes, in 2013-14

1,000

Children on the path to becoming Crown wards in 2013-14

18

Age at which children leave care if they are not adopted

SATURDAY STAR

WEATHER HIGH 25 C | PARTLY SUNNY | MAP S8

SATURDAY, JULY 4, 2015

SOCIETY'S CHILDREN A SERIES

Troubling events rampant at group homes

But province failing to keep track of 'serious occurrences' involving vulnerable young people, Star finds

SANDRO CONTENTA, JIM RANKIN AND LAURIE MONSEBRAATEN

STAFF REPORTERS

ANDREW BAILEY

DATA ANALYST

Several times daily in Toronto, vulnerable children and teenagers in group homes are physically restrained by staff or charged by police, or they run away.

Their stories are briefly told in 1,199 Toronto reports describing "serious occurrences" filed to the Ministry of Children and Youth Services in 2013. Most involve children and youth in publicly funded, privately operated group homes.

The Star obtained the reports in a freedom of information request and compiled them according to the type of serious event that occurred — something the ministry does not do. They note everything from medication errors to emotional meltdowns to deaths.

And they shed light on the troubled lives of children placed in group or foster

homes by children's aid societies and desperate parents.

There are 3,300 children and youth in 484 group homes in Ontario, according to the ministry. Those homes, along with foster parents and children's aid societies, generate almost 20,000 serious occurrences filed provincewide every year.

Yet the ministry does not know, for example, if physical and chemical restraints are being used more or less often over the years, or if more children are sustaining

"There's no evidence that anybody is taking this seriously."

KIM SNOW

RYERSON UNIVERSITY PROFESSOR AND RESEARCHER serious injuries while in care. How can practices be improved if no one is keeping provincewide track of what is going wrong?

"There's no evidence that anybody is taking this seriously," says Kim Snow, a Ryerson University professor and researcher specializing in child and youth care.

GROUP HOMES continued on A17

Use of restraint common in group homes, A16

Reported serious occurrences in Toronto involving police, 2013

There were almost 1,200 serious occurrences in Toronto group homes in 2013. The police were involved in 460 of those incidents, resulting in 115 arrests.

involved in 460 of those incidents, resulting in 115 arrests	•	
	POLICE INVOLVEMENT NO POLICE INVOLV	
SERVICE AGENCY (GROUP HOMES)	TOTAL SERIOUS OCCURENCES	ARRESTS
A Circle of Support (2 locations	(20 CM) (20 CM	
Aisling Discoveries Child and Family Centr	19 April	
Arrabon Hous		
Catholic Children's Aid Society of Toront		1
Children's Aid Society of Toronto (includes foster homes		223 11
Cedar Heights Residential Living (3 locations		
Delisle Youth Service		6
D.L.C. Residential Service		
East Metro Youth Services (2 locations	44	13
Enterphase Child & Family Services (2 locations	76	
The George Hull Centre Boys House (3 locations	45	10
Griffin Centre Mental Health Services (3 locations	37	3
Hanrahan Youth Services (2 locations	126	29
The Hincks-Dellcrest Centre (2 locations	113	8
Kennedy House Youth Services (4 locations	97	27
LOFT Community Service	s 8	_
The Massey Centre for Wome	n 13	_
Oakdale Child & Family Service (3 locations	8 (_
Oolagen Community Service	s 17	1
Rosalie Ha	II ■ 7	_
Sancta Maria Hous	e 12	_
Storey Homes (4 locations	15	_
Turning Point Youth Services (5 locations	74	6
Youthdale Treatment Centres (4 locations	23	-
Youthdale Treatment Centres (secure facility	119	_
YouthLin	k ■7	_

> STAR GETS ACTION

Ontario is set to crack down on a troubled children's aid sector with 'groundbreaking' legislation that will take aim at systemic racism, raise the age of protection, allow the province to seize control of children's aid societies and . . .

LETYOUTH IN CARE HAVE A VOICE

SANDRO CONTENTA, LAURIE MONSEBRAATEN AND JIM RANKIN

STAFF REPORTERS

Sweeping changes to Ontario's child protection law will give children a say over decisions related to their welfare, allow the government to grab control of children's aid societies and increase the age of protection from 16 to 18.

"The proposed legislation is going to be groundbreaking," Children and Youth Services Minister Michael Coteau told the Star's Robert Benzie on Wednesday.

"I believe that it's going to be reflective of what people in Ontario expect in regards to the delivery of child welfare in the province," he added.

The minister will unveil changes to the Child and Family Services Act today at Toronto's Covenant House homeless youth shelter. Sources told the Star the proposed legislation will emphasize the rights of children and youth to participate in all decisions about practice, policy and legislation that affect them.

The inspiration comes from a coroner's inquest into the Wednesday.

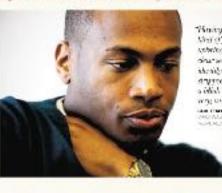
TORONTO STAR

Just 8% of Toronto kids are black But 41% of kids in care are black

The sturning disparity is being called 'a modern day residential schools system.'

Critics believe that powerly, cultural misunderstanding and racism are to blame.

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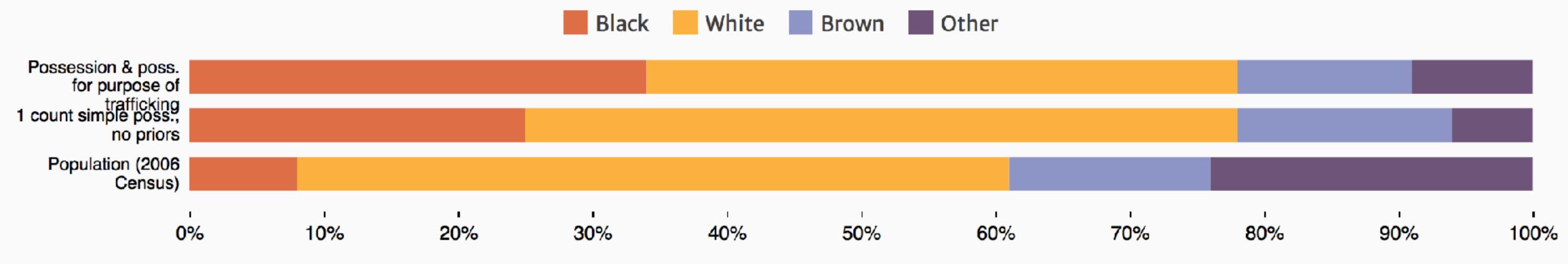
The Star reported in December 2014 on the disproportionately high number of black youth in foster and group homes.

Irwin Elman, Ontario's advocate for children and youth, said in a statement

Cannabis arrests and charges 2017

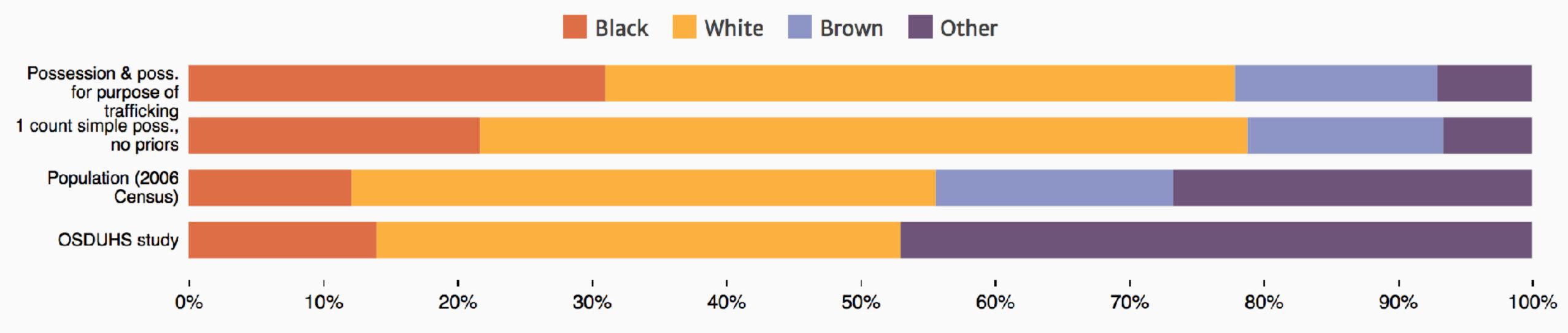
Cannabis and colour

Toronto data for 2003–13 shows disproportionate possession charges for Black people



Toronto Star Analysis / Source: Toronto Police Service

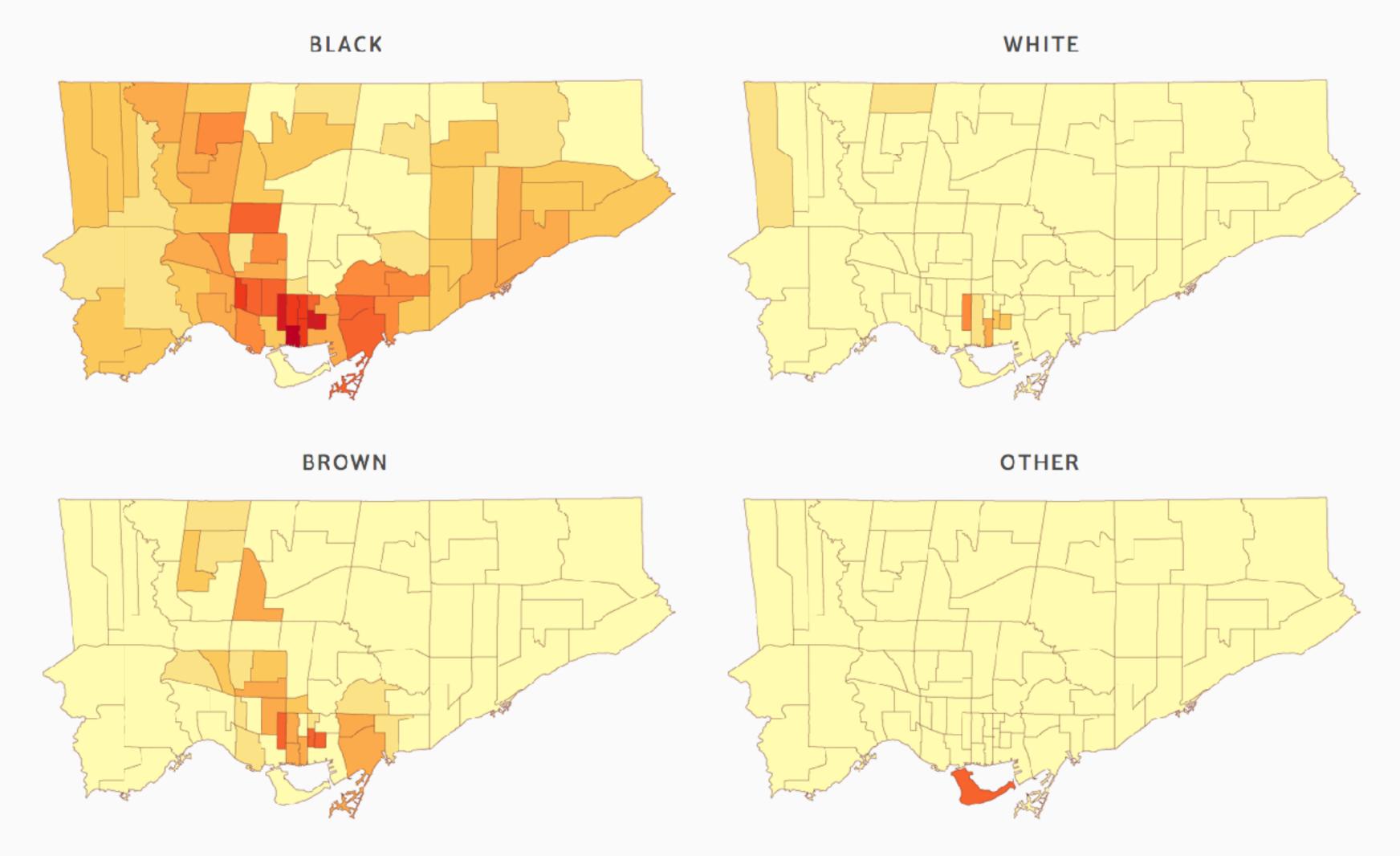
Data for 2003-2013 show higher rates of charges for black youths, compared to marijuana use reported in the 2015 Ontario Student Drug Use and Health Survey



Charge rates per Toronto patrol zone

All marijuana possession charges (2003-2010)





Tips

- Speak "geek to geek" and keep an open dialogue
- Ask for a record layout
- Eliminate obviously contentious data fields (names, etc)
- Don't be snowed by size it really doesn't matter and challenge fee estimates
- Don't know how? Call a geek
- Assume nothing "interview" your data
- No one remembers numbers

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